₽ Z Q I



ACKNOWLEDGEMENTS

WorkSafe would like to thank all the contributors who helped with this publication.

Whāia te iti Kahurangi, me he tuohu koe me he maunga teitei Seek the treasure you value most dearly; if you bow your head, let it be to a lofty mountain

Vision

That everyone who goes to work comes home healthy and safe

Purpose

To transform New Zealand's workplace health and safety performance



Integrity: being fair, firm, and consistent, showing respect for those we work with Courage: standing up for health and safety Responsibility: being accountable for what we do

Vear at a

EARLY INDICATIONS OF BEHAVIOUR CHANGE

75% of people made changes to workplace practices after interacting with WorkSafe

318 self-assessments undertaken by 196 Canterbury Rebuild Safety Charter signatories



99% of high hazard precursor safety events appropriately handled

SIGNS OF POSITIVE IMPACT



84%

OF EMPLOYERS AGREE

GOOD H&S SYSTEMS

BUSINESS

ARE GOOD FOR THEIR



OF PEOPLE REPORTED BEING TREATED FAIRLY BY INSPECTORS



62%

OF EMPLOYERS USED WORKSAFE'S H&S GUIDANCE IN THE LAST 12 MONTHS



72%

OF PEOPLE REPORTED BETTER UNDERSTANDING OF THEIR H&S RESPONSIBILITIES



90%

OF PEOPLE SATISFIED WITH DUTY-HOLDER REVIEW PROCESS

DRIVING HEALTH AND SAFETY SYSTEM PERFORMANCE THROUGH



System leadership

NEW ACT IMPLEMENTED 4 APRIL 2016

JOINT ACC HARM REDUCTION ACTION PLAN DEVELOPED

HEALTHY WORK AND MARUITI 2025 STRATEGIC PLANS CREATED

STRENGTHENED **FORMAL RELATIONSHIPS** WITH NZTA, MARITIME, CAA, DEFENCE

WORKED WITH **SECTOR PARTNERS**, INCLUDING THE FOREST INDUSTRY SAFETY COUNCIL, NZCTU, BEEF + LAMB, DAIRYNZ AND BUSINESS LEADERS' HEALTH AND SAFETY FORUM



16,959 ASSESSMENTS UNDERTAKEN, 87% IN PRIORITY AREAS, 4,983 ON WORK-RELATED HEALTH

193 ENERGY SUPPLIERS VISITED

OVER 400 DUTY-HOLDER REVIEWS UNDERTAKEN

OVER 80 **GUIDANCE PUBLICATIONS**, INCLUDING GUIDELINES, FACT SHEETS, CASE STUDIES AND TOOLKITS

OVER 780,000 WEBSITE VISITORS AND 5.8M PAGE VIEWS

INNOVATIVE MARKETING AND COMMS - OVER 29,000 VIEWS OF VIDEO ON THE NEW ACT



493 INVESTIGATIONS UNDERTAKEN 98 PROSECUTIONS; 91% SUCCESSFUL

PUBLISHED OUR ENFORCEMENT POLICY AND ENFORCEMENT DECISION-MAKING MODEL

331 ENERGY PRODUCTS AUDITED

5

THIS WORK SUPPORTS OUR VISION

Everyone who goes to work comes home healthy and safe

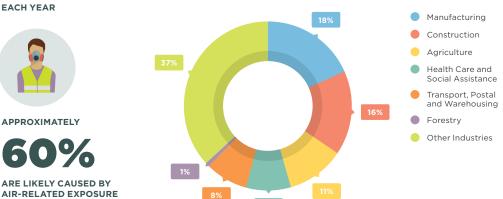


TOO MANY PEOPLE ARE HARMED AT WORK IN NEW ZEALAND



600-900 WORK-RELATED DISEASE FATALITIES EACH YEAR

Acute injuries requiring more than a week away from work







AVERAGE NUMBER OF WORKING DAYS AWAY FROM WORK PAID BY ACC FOR ACUTE INJURIES

ARE LIKELY CAUSED BY AIR-RELATED EXPOSURE





This year has set WorkSafe on a solid path towards a healthier and safer future for New Zealanders at work. Our work matters - we directly influence workplace health and safety and, ultimately, affect the lives and wellbeing of millions of people who live and work in this country.

We know that our work has a positive impact. We are starting to see the workplace health and safety system make positive changes under the new Health and Safety at Work Act 2015 (HSWA). This year we have raised awareness of the work-related health and safety issues that our country faces. We've also promoted discussion on how New Zealand can improve workplace attitudes and behaviours to support harm reduction.

OUR ACHIEVEMENTS

HSWA is the most significant change to New Zealand workplace health and safety in over 20 years and this year involved the hard work of putting it into practice. This was a significant milestone along our journey in preparing for change to help reduce harm across the health and safety system.

We've developed a strong, positive persona as a regulator:

- > WorkSafe has been praised for our engagement work, which is helping stakeholders live up to HSWA's intentions and our expectation that everyone has a role to play in ensuring the health and safety of New Zealand workers.
- > Our educative work has signalled to everyone that we are an innovative and engaged regulator – through our guidance, advice, tools and our face-to-face activities.

- > We have marked out our position through our policies, advertising campaigns, presentations to conferences and stakeholders and through the work of our people in businesses and communities throughout the country.
- > WorkSafe has also shown it will make the tough calls when required. We have showed courage and integrity in some high-profile prosecutions, and we have helped ensure that duty-holders are held to account when they need to be.

We are moving in the right direction and are on track to becoming a high-performing public sector organisation – as supported by recent independent reviews of WorkSafe.

Our work with our harm reduction partners has helped provide workers and employers with the tools they need to identify and manage risk in their workplaces. The joint *Harm Reduction Action Plan* with ACC signals an important way of working together and using our respective strengths.

There is a clear pathway to support workers to contribute to their workplace health and safety. We will continue to work with our partners to lift health and safety capability in the workforce, enable worker engagement and participation and strengthen health and safety leadership.

We continue to strengthen our own organisation by building our inspectorate capability and support, recruiting specialist and technical roles and developing our evidence-based harm reduction programmes.

WHERE WE'RE HEADING

Our challenge is to move at pace towards healthy and safe workplaces. We must continue to make progress and not become complacent when we see signs of progress.

There is evidence of positive changes – the rates of workplace death and potentially fatal injury are coming down. But we are still concerned about the continuing high level of fatalities and harm among our priority sectors and the effect this has on families, whānau and communities. More work is needed to bring down the level of harm across New Zealand.

We need everyone to join with us, step up and play their part and commit to ensuring that everyone comes home from work healthy and safe.

Achieving a sustained reduction in the fatality and serious injury rates and improvements in work-related health are long-term commitments. We're heading in the right direction. We still have a way to go.

Who we are

WORKSAFE'S ROLE

WorkSafe leads the national effort to transform New Zealand's health and safety at work and reduce the high death, injury and illness rates arising from work. We are New Zealand's primary workplace health and safety regulator, mandated to support workplaces to be healthy and safe by effectively identifying and managing risk.

Our Chief Executive Gordon MacDonald leads over 550 staff and our functions are wide-ranging. We engage and educate on health and safety, hazardous substances and energy safety. We work closely with other agencies and partners to influence the performance of the health and safety system. We provide information, codes and guidance tools so that expectations are clear. Our inspectors undertake workplace assessments and investigations to promote improved health and safety at work and monitor and enforce compliance with the law. We take pride in our role as a firm and fair regulator. We use our enforcement levers and take an appropriate and proportionate approach to hold people to account for their health and safety obligations. Effective enforcement is vitally important for enabling a well-functioning health and safety regulatory system.

WHAT WE AIM TO ACHIEVE

New Zealand is in the early stages of implementing the most significant reforms to health and safety at work in over 20 years (the *Working Safer* reforms). New Zealanders have the right to expect their loved ones to return home healthy and safe from work each day. Our role is to make this a reality by working with organisations and workers to embed the changes driven by *Working Safer* and the new legislation.

The social and economic cost of deaths, injuries and ill-health arising from work is estimated at \$3.5 billion a year; the real toll is paid by the families, friends and co-workers of those who are killed and seriously injured.

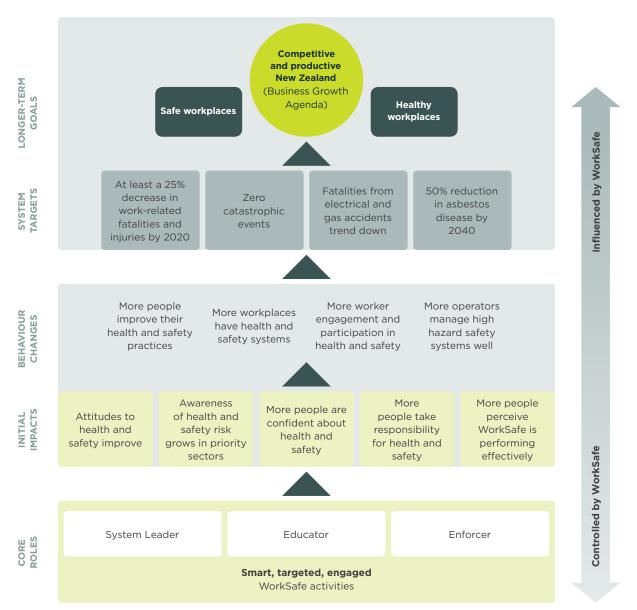
Nobody goes to work expecting to get hurt, sick or killed. But in New Zealand, far too many people do. Every year 600-900ⁱⁱ people die prematurely as a result of work-related ill-health and 50-60 people are killed in work incidents. This is unacceptable.

We have firm targets for New Zealand's workplace health and safety system, including the Government's target to reduce workplace fatalities and injuries by 25% by 2020. The way WorkSafe seeks to transform New Zealand's workplace health and safety performance – and how this connects to our longer-term goals for the health and safety system – is set out in our strategic framework on pages 12-13.

We are transforming New Zealand's health and safety system by targeting risk, working smarter, working together and strengthening our organisation.

Our performance framework

Our performance framework was refreshed in 2015/16 to provide greater clarity on the impacts and behavioural changes we seek to achieve through our core roles as a system leader, educator and enforcer. Our revised performance framework is guiding how we work to strengthen performance across the workplace health and safety system.



WORKSAFE'S PERFORMANCE FRAMEWORK

Our strategic direction

WORKSAFE'S STRATEGIC FRAMEWORK

	STRATEGIC PRIORITIES	PRIORITIES Our key areas of focus			MEDIUM-TERM OBJECTIVES	
OUR PURPOSE To transform New Zealand's workplace health and safety performance	WORKING SMARTER	HARM REDUCTION ACTION PLAN	1	Evidence-based risk targeting at all levels		Significant reduction in harm across the workplace system
	TARGETING RISK		2	Using the right intervention mix (engaging, educating, enforcing)		People take responsibility and know how to take action
			3	Influencing system leadership (align partners, agencies and sector leaders)		More agencies and industry contributing to system change
	WORKING TOGETHER		4	Building overall health and safety system capability (workforce development, worker participation)		Grow health and safety capability across the education and skills system
	STRENGTHENING OUR ORGANISATION		5	Implementing the new regulatory framework		Effectively embed regulatory system
			6	Consolidating our organisation		Effective and efficient organisation (making a difference, making the most of our resources)
				For the immediate impacts see the S	tatem	ent of Performance Expectations

In 2015/16 we enhanced our strategic framework, which is set out below and is informed by the Government's *Working Safer* blueprint to transform health and safety at work in New Zealand.



OUR YEAR IN REVIEW

There are continuing signs of positive change, but variable results indicate the health and safety system is still maturing. A concerted effort is needed by everybody to build an effective and high-performing health and safety system. WorkSafe continued to make good progress in embedding the conditions to support transformational change across New Zealand's workplace health and safety system. There is evidence of positive change in the performance of the system, demonstrated by the declines in the official rates of workplace death and potentially fatal injuries occurring in New Zealand workplaces. This reduction in harm shows we are moving in the right direction.

At the same time, the overall level of harm in New Zealand workplaces remains at an unacceptably high level and there are some areas where we have not seen the same level of progress. The number of injuries requiring more than a week away from work continued to rise. Harm also continued to remain at a high level amongst our priority sectors.

The introduction of HSWA represents a significant step that has provided the necessary catalyst and conditions to support sustainable change in workplace health and safety. The implementation of HSWA has been a significant milestone for WorkSafe. We undertook a broad range of education and engagement activities to support people to understand what was required of them under the new law (see page 38).

Alongside implementing HSWA, through our system leadership role we are supporting long-term change across the health and safety system. We have worked with ACC to develop the HRAP, supporting the joined-up delivery of evidence-based injury and harm prevention programmes (see page 19). We have also developed our *Healthy Work* strategy, which sets out our long-term vision and approach to improving work-related health (see page 23).

We have done this by building our evidence-based, risk-targeted approach to working across the health and safety system. We have also started to carry out evaluations on the impacts of our interventions and have been building our data analytics and research capabilities. We have focussed on ensuring that we are using the right mix of our interventions (engagement, education and enforcement) to strengthen health and safety practices across the diverse range of businesses we work with. Using this approach we have undertaken over 16,900 assessments, with 87% of these in high-priority areasⁱⁱⁱ. Around 30% of assessments had a secondary focus on work-related health.

The organisations we have come into contact with have reported that they continued to be treated fairly and were satisfied with the contact they had with WorkSafe inspectors^A (see page 34).

We used HSWA as a platform for engaging and educating a wide range of employers and workers. Our efforts in this area in the past year have started to see more people reporting that they have a better understanding of their health and safety responsibilities^A.

It is an important part of our role as the regulator to use our enforcement levers to hold people to account. In the past year we undertook 493 targeted investigations and 98 prosecutions (of which 91% were successful).

A key priority for WorkSafe in 2015/16 was building capability and leadership across the health and safety system (see page 48). We worked closely with industry leaders, employers and sector bodies to develop a joined-up and sector-specific approach to managing health and safety in workplaces. We have put strong foundations in place to improve workplace health and safety for Māori, as set out in our *Maruiti 2025* strategy.

We worked with the Forest Industry Safety Council, the New Zealand Council of Trade Unions, Beef + Lamb New Zealand, DairyNZ and the Business Leaders' Health and Safety Forum, as examples, to support improved health and safety practices at an industry level. We supported key initiatives such as ConstructSafe and Safetree, providing

We have also supported the increased involvement of workers in health and safety assessments. 1,709 assessments recorded specific engagement with a health and safety representative on site.

a platform for improving health and safety competency tailored to industry needs.

We have also worked to build capability in the health and safety system. We have provided employers and workers with clear information and advice on good health and safety practices. Our work has helped to provide employers and workers with relevant information on how they can best identify and manage health and safety risks in their workplaces. Alongside our harm reduction partners we have produced guidance, educational material, and training to improve worker participation. Our collective efforts have put the foundations in place to increase the contribution that workers are making to help improve workplace health and safety.

WorkSafe has made progress on a number of fronts in our quest to make workplace health and safety a reality. Our platform for change is solid as we look to make further progress in the years ahead.

CONTEXT

Work-related fatalities continue to decline, but too many people are still being killed at work

The official rate of work-related fatalities is declining but it is clear that further work is required to continue this trend. Official results show that the rate was 2.2 per 100,000 workers in 2012-2014, a 31% decrease from the 2011-2013 rate and 26% below the baseline rate. These results demonstrate stable progress towards reducing deaths in New Zealand workplaces.

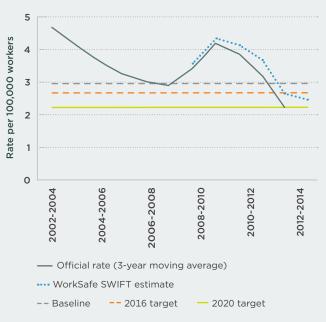
WorkSafe estimates^{iv} that over 2013-2015 the rate will increase slightly to 2.5 fatalities per 100,000 workers. Continued effort is needed to keep driving a downward trend in work-related fatalities.

In 2012, the Government set targets for reducing New Zealand's high rates of harm at work. The targets are to reduce workplace fatalities, serious injuries (ie hospitalisations) and injuries requiring more than a week away from work by 10% by 2016 and 25% by 2020.

Fatality and serious injury rates have been decreasing slightly while the rate of injuries requiring more than a week away from work has not followed this pattern. More work is needed to bring down the level of harm New Zealanders are experiencing at work. For more information, see *Working Safer: Progress toward the 2020 targets* and pages 69-71.

WORK-RELATED FATAL INJURY





The graphs in this report presenting progress against system targets include a mix of official statistics and data from WorkSafe's System for Work-related Injury Forecasting and Targeting (SWIFT). This combined data is used because there is a time lag associated with the collection of the official injury statistics. The data from SWIFT helps to provide more up-to-date reporting and allows projected estimates to be made against targets while waiting for official statistics.

V Note that Statistics New Zealand produces 'age-standardised' fatality rates that weight fatality counts according to victims' ages. WorkSafe is unable to replicate this methodology. As such, fatality rates calculated by WorkSafe appear higher than Statistics NZ's rates for the same period.

WorkSafe's focus in 2015/16



WORKING SAFER (PREPARING FOR HSWA)

The Government laid the foundations for transforming the health and safety system

through the 2013 *Working Safer* blueprint. The introduction of HSWA, which came into effect on 4 April 2016, represents a significant step towards embedding the Government's vision set out in the blueprint of building a high-performing health and safety system.

WorkSafe put huge effort into supporting businesses and sectors to prepare for the strengthened direction and expectations set through HSWA. We worked closely with a broad range of organisations to provide clear guidance and advice to ensure that everyone has access to the information they need to understand what is expected of them under the new law.

With a large number of businesses and a wide range of organisations throughout New Zealand, we had a significant challenge in getting messages out effectively. To ensure the success of our engagement approach we developed a multifaceted and targeted campaign to direct our tailored messages and guidance to a wide range of businesses, sectors and industry bodies.

Our engagement approach supporting HSWA was wide-reaching. Feedback from a range of our stakeholders was very positive around our messaging, advice and guidance on the new law. This success is testament to the significant work of our staff and partners who worked tirelessly to prepare for the implementation of HSWA. Further information on the work to support the introduction of HSWA is on page 38.

CREATING THE CONDITIONS FOR SYSTEM CHANGE

The reforms to the health and safety system have put in place strong foundations for us to build from and lift performance across all parts of the system.

HSWA's introduction represented an important step towards creating the right conditions to drive this sustained change. *Working Safer* outlined a number of critical factors integral to high-performing health and safety systems. These include having effective safety governance and worker participation, user-focussed and accessible education on what good practice looks like, meaningful incentives, a competent workforce and quality professional advice. WorkSafe has made good progress in building capability in a number of these areas, as detailed in this report.

WorkSafe's ongoing focus on driving change is critical in helping our health and safety system to mature and deliver improved results. Addressing the unacceptable level of harm in the workplace health and safety system requires a concerted effort from all our partners to embed the conditions that ensure everyone who goes to work comes home healthy and safe.

TARGETING RISK

In 2015/16 we committed to:

implementing the work-related health strategy

targeting high-risk sectors including via harm reduction programmes with ACC

continuing to build our High Hazards Unit and engagement and enforcement in major hazards.

We made strong progress across these priorities as part of our risk-targeted approach to reducing harm across the health and safety system at work. New Zealand has a diverse range of workplaces across several sectors. There are around 500,000 businesses and a number of public sector and non-governmental organisations. This means we need to be smart and focussed in terms of where we target our efforts.

WorkSafe has continued to embed its evidencebased approach of targeting areas of risk that have the greatest impact in reducing harm within workplaces. We have used our collection of data, research and evidence to drive the development of the HRAP and our work-related health strategy, *Healthy Work*.

We have invested in and built research and operational intelligence capability. We are now using this intelligence to drive where and how we conduct our business. We have worked with ACC and Statistics NZ to understand the areas and causes of injury and to identify other ways we can use data to enrich the targeting of our interventions.

We are working closely with businesses to manage risk in high hazard industries, as well as sectors with

common risks of acute, chronic or catastrophic harm. In the past year we have strengthened our work with priority industries and lifted health and safety capability across a wide range of businesses. We have worked closely with the Forest Industry Safety Council and the Construction Safety Council to ensure they have the tools and information to improve health and safety in their sectors. WorkSafe has concentrated its efforts on higher priority areas with high injury, ill-health and fatality numbers, such as agriculture, forestry, construction and manufacturing, along with sectors with potential for catastrophic harm (extractives, petroleum and geothermal, and Major Hazard Facilities). Given the workplace health and safety statistics in high-priority sectors a focus on these areas remains critical.

Reducing harm across the system

20

We have also broadened our focus to other important health and safety risks outside these priority sectors. Informed by the HRAP, we have worked closely with ACC to identify an approach for addressing cross-cutting risks^{vi} that are common to many sectors and together account for a significant amount of harm in the workplace. We believe that the way we can have a greater impact is to target interventions to these cross-cutting risk factors. Making progress in this area will be a key focus for us in the next year.



vi The cross-cutting risks covered under the HRAP include: slips, trips and falls, working in and around vehicles, body stressing and clean air.







Partnering to reduce harm

WorkSafe has partnered with ACC to establish Reducing Harm in New Zealand Workplaces - an Action Plan 2016-2019 (HRAP). Through the HRAP, both agencies have developed an overarching framework to guide the development and delivery of evidence-based injury and harm prevention programmes.

The development of the HRAP represents an important step towards embedding an integrated approach to harm prevention in New Zealand. It focusses on combining the skills, influence, incentives and reach of WorkSafe and ACC to drive a joined-up approach to preventing harm at work.

The HRAP forms a critical basis for enabling the system-wide leadership needed to support sustained progress towards the Government's targets for reducing deaths and serious injuries at work. It targets injury prevention activities in sectors that make the largest contribution to injuries resulting in more than a week away from work, fatalities and work-related harm. It also focusses on key cross-sector risks that affect a broader range of sectors and businesses. The HRAP aims to provide a stronger and more integrated approach to work-related health, working alongside businesses with very high injury and harm rates.

Establishing a clear, co-ordinated and consistent approach to workplace injury prevention is a key objective of the HRAP in order to strengthen performance across the system. The HRAP encompasses change programmes that aim to support all businesses in reducing injuries and harm at work. These programmes include education and awareness raising, workforce development, health and safety leadership and worker engagement and participation.

Using our intelligence to inform a smarter and more targeted approach to working with 'at-risk' companies

WorkSafe has developed an operational intelligence tool to better target companies presenting the greatest risk of harm. The tool, known as the Company Risk Model (CRM), is an innovative, automated and online evidence-based intelligence risk model and business intelligence tool that helps to identify and target 'at-risk' companies. It also supports health and safety inspectors through positioning them 'at the Right Site, at the Right Time, for the Right Reason'.

The CRM takes data from WorkSafe, ACC and the Companies Office to create a profile of the types of risk a company is likely to face. This information can then be used to identify and target companies of interest, based on risks specific to the duty-holder, rather than determining visits based solely on priority sectors or the presenting hazards.

The CRM will be complemented with a Traffic Light Model used to monitor change in health and safety practice within businesses in order to assess whether interventions are influencing reductions in workplace harm. The ability to track progress will allow our inspectors to assess the impacts their interventions are having. It will also enable inspectors to identify where particular interventions may or may not be having the desired effect. This information will help us to retarget and select interventions to minimise health and safety risks within workplaces.

These intelligence tools, as part of our broader toolkit, are helping to ensure we operate in a smarter and more targeted way to identify and manage risk in all businesses and sectors in New Zealand. The tools represent important progress in agencies working in a collaborative and integrated way using intelligence to target health and safety risks.



Work-related health (WRH)

WorkSafe made WRH a top priority in the 2015/16 year. We have developed our ten-year strategic plan for WRH, *Healthy Work*. This plan outlines the highlevel direction and approach we will take and will act as a core pillar of the New Zealand Health and Safety at Work Strategy. *Healthy Work* details a series of strategic themes and focus areas of activity for the coming ten years to enable improvements in the way WRH is managed.

During 2015/16 we engaged with businesses and workers to manage health risks at work through greater education, engagement and, where necessary, enforcement.

Our inspectors are routinely and proactively engaging with a wide range of organisations and industry groups on WRH risks across the country. This provides assurance around the approaches being taken to control risks and enables us to educate and enable continual improvement in WRH risk management. In 2015/16, our inspectors conducted over 4,900 proactive workplace assessments with a WRH-related focus, primarily related to noise and silica risk management.

We have increased the availability of health-related guidance and education materials for employers, workers, their representatives and other stakeholders. For example, we have developed guidance material on local exhaust ventilation, noise in the manufacturing industry, fatigue in the construction industry and ways to reduce the risk of leptospirosis exposure in meat processing workers. We have also developed and published WorkSafe's Position on Work-related (Occupational) Health, which clearly outlines WorkSafe's interpretation of WRH, the approach we will take to the issue and our expectations of duty-holders.



Enforcement is used where we believe that the potential for harm to health, or the action taken to address risk, warrants this action. Where necessary we have used our enforcement tools to ensure that risks to health are adequately managed. Between July 2015 and March 2016 we used our enforcement tools on 685 occasions related to the management of WRH risks.



CLEAN AIR PROGRAMME

The Clean Air programme is WorkSafe's first targeted intervention on WRH. Its immediate goal is to reduce the risk of respiratory disease caused by exposure to respirable crystalline silica and organic solvents in the construction and manufacturing sectors.

A key part of the Clean Air programme is raising awareness of the health risks of these substances and how they can be eliminated or controlled. Staff from our construction programme are already on the road engaging with industry on this issue through nationwide roadshows. In 2015/16 they gave 26 presentations to 4,000 attendees.

The programme is well underway in Christchurch. The Canterbury Rebuild Programme has been building awareness of airborne contaminants through events such as trade breakfast sessions for construction workers. WorkSafe also organised a mobile WRH van, staffed by two occupational health nurses, to tour Rebuild sites. The nurses saw over 900 construction workers who all received advice on how to make sure personal protective equipment (PPE) is fitted correctly, plus information on health risks.

Inspectors are trained in managing the risks with airborne contaminants and are supporting workplaces to control these risks. From July to December 2015 inspectors conducted 670 silica assessments and issued 54 notices (36 improvement notices, nine prohibition notices and nine written warnings).

Hazardous substances

It is estimated that 150,000 organisations in New Zealand work with hazardous substances.

We are working to support the safe management of hazardous substances in these workplaces to protect workers and the broader public from the risks of acute and chronic harm.

In the past year we have undertaken targeted reviews to assess persons conducting a business or undertaking's (PCBUs') health and safety practices around the management of hazardous substances in their workplaces. Our focus has been on ensuring that PCBUs have the right knowledge, systems and processes in place to appropriately manage the health and safety risks from having these substances in their workplaces.

As at 30 June 2016, WorkSafe had undertaken 3,100 assessment visits that included a hazardous substance focus. These included 218 visits that were part of a project to specifically assess compliance with eight key controls for managing hazardous substances in the horticulture, timber treatment and metal finishing industries. Although the analysis of the results is still being completed, the initial findings from these visits identified some concerns regarding the storage and use of hazardous substances that will be an area of focus in 2016/17. Building our internal capability in managing hazardous substances has been a key priority for WorkSafe in 2015/16. We have focussed on upskilling more of our inspectorate staff so they are better equipped to identify and manage risks around hazardous substances in workplaces. To ensure that we have the right capability in this area, inspectorate staff from across the country were seconded into technical roles to further lift their knowledge of and skills with hazardous substances, as well as provide additional capability to the inspectorate staff in their regions.

Significant progress has been made with crossagency planning and collaboration for the management of hazardous substances. In particular, WorkSafe has developed the *Working Safer Reforms: Hazardous Substances* joint plan with the Environmental Protection Authority (EPA), the Ministry for the Environment and MBIE. WorkSafe is also working closely with MBIE on the development of new hazardous substances regulations that are due to be made in late 2016 and come into effect mid-2017.

Major hazards and catastrophic harm

Our High Hazards Unit (HHU) comprises technically skilled managers and inspectors. WorkSafe proactively engages with industries where there is the potential for rare but potentially catastrophic events (ie affecting a large number of workers, the neighbouring community and/or essential services).

In 2015/16 our specialist HHU inspectors completed 373 inspections. Of these inspections, 304 were for extractives, 46 for Major Hazard Facilities (MHFs) and 23 for petroleum and geothermal. In 2015/16 the HHU issued 174 improvement notices, 48 prohibition notices, seven written warnings and one infringement notice.

We have engaged with potential MHFs and have consolidated our understanding of the type and nature of facilities in New Zealand. The HHU also led complex process safety investigations and assisted with specific investigations of serious harm and fatality incidents.

In 2015/16 WorkSafe was notified of 126 dangerous precursor events in the high hazard sectors (up from 82 in 2014/15). Of these events, 80 were in the petroleum and geothermal industry and 46 were in extractives. 99% of these events were adequately responded to by operators.

We have worked closely with our interagency partners to support information sharing and to enable a joined-up, whole-of-government approach to ensure we effectively manage risks that have the potential to result in catastrophic harm. For example, we work with district and regional councils in the geothermal sector, and with the EPA, Ministry for Primary Industries, Maritime NZ and other relevant authorities in the offshore petroleum sector. A key milestone for WorkSafe in the high hazards area was the implementation of the new Health and Safety at Work (Major Hazard Facilities) Regulations. These regulations place increased responsibilities on operators, including the need to develop safety cases that set out the basis for the safe operation of sites. In the lead-up to the regulations coming into effect in mid-2017, our focus has been on supporting operators to understand what is required of them. We have also developed our capability in the MHF function to implement the regulations.



OF PRECURSOR EVENTS WERE ADEQUATELY RESPONDED TO BY OPERATORS^E

OVERVIEW OF THE HIGH HAZARDS UNIT

The HHU works to ensure that operators in high hazard sectors are effectively managing health and safety and the risk of major incidents occurring at their sites.

The HHU's work falls into three main areas:

- extractives industries where we focus on mining, tunnelling and quarrying operations
- petroleum industries where we focus on exploration and extraction, both onshore and offshore
- geothermal well-drilling and operational activities.

The HHU works across a broad range of large and complex high hazard sites. HHU inspectors undertake comprehensive inspections to assess how operators are effectively managing risks, particularly those with the potential to result in catastrophic harm. We have improved our guidance material for high hazard operators so they have the right information and knowledge to effectively manage risks. To support this, we have run a series of workshops with operators and key stakeholders, including consultants, workers and industry representatives, to prepare them for the new regulations. We received a lot of interest in and good feedback on the workshops in supporting and preparing MHF operators for the change.

As part of our engagement efforts, WorkSafe has developed a suite of five Good Practice Guidelines for operators of MHFs on how to fulfil their duties under the new regulations. The five WorkSafe Interpretive Guidance documents on the Petroleum Exploration and Extraction Regulations are also being reviewed.

The HHU has also undertaken targeted work to lift health and safety performance and improve attitudes and behaviours across the quarry sector. We have worked in partnership with industry bodies, including the Aggregate and Quarry Association and the Institute of Quarrying, to support this change.

Useful tools have been provided to the quarry sector, including position statements to clarify our requirements. In December 2015 WorkSafe released guidance on health and safety good practice at opencast mines, alluvial mines and quarries. This guide helps assist operators in developing, implementing and maintaining controls to manage hazards commonly associated with surface operations. It will also assist operators in meeting their regulatory obligations.

Unannounced inspections of quarry operations have been useful in raising awareness across the sector. During the year regional inspections were undertaken in Taranaki, Canterbury, Otago, South Waikato and Southland. In the Bay of Plenty, extractives specialist inspectors have spent time engaging with various iwi around quarry operations that are being undertaken on land that they own.

SUPPORTING SAFE ENERGY USE

Supporting the safe supply and use of electricity and gas is the WorkSafe Energy Safety team's primary focus. We work with the public and industry to ensure that people are protected from the dangers of electricity and gas.

We promote, monitor and enforce the safe supply and use of electricity and gas in New Zealand, including electricity and gas appliances and fittings supplied and used throughout. To support this focus, we have worked to educate and raise awareness among the public so they are able to use gas and electricity safely. WorkSafe conducted a range of activities including investigations into accidents and unsafe situations involving electricity and gas, as well as audits of gas and electricity products and installations. Energy Safety also actively worked with the energy industries to promote safety and the development of industry standards.

In 2015/16 Energy Safety visited 193 product suppliers and audited over 331 gas and electrical products to check the compliance and safety standards were being met. In addition, 204 installations or installation records were audited for compliance. These audits were completed well within the business targets of 90% within 30 days for appliance audits and 50% within 30 days for other audits^{vii}.

The cases investigated included 57 (notifiable) accident events (six were fatal events), 207 nonnotifiable accident events and 76 unsafe situations involving electricity or gas. These cases were investigated and completed well within the business targets of 50% within 30 working days and 80% within 60 working day^{viii}. We issued 230 warnings for breaches of electrical or gas regulations and six infringement notices.

Energy Safety and the call centre responded to 3,115 enquiries related to a wide range of regulatory and technical matters. The team is ISO 9001 quality system certified for its performance of investigations, auditing and compliance best practice activity, and successfully retained its certification status.

 $^{^{\}mbox{\tiny vii}}$ This is measured from the point that WorkSafe starts the audit.

viii This is measured from when WorkSafe was first notified of the incident.

Targeting drivers of harm

We have focussed our effort on targeting drivers of harm to ensure that everyone who goes to work comes home healthy and safe.

The HRAP was created to enable a more integrated and targeted approach to addressing the drivers of harm across New Zealand workplaces. WorkSafe has developed joint initiatives with ACC to focus on cross-cutting workplace health and safety issues that contribute to a significant amount of harm, including high-priority sectors. Making progress on these cross-cutting issues will be a key focus for the year ahead.

While the HRAP was being developed significant work was undertaken to target and reduce harm amongst priority sectors. Four sectors that WorkSafe has focussed on (agriculture, forestry, construction and manufacturing) account for a high proportion of fatalities and injuries. They also have significant WRH issues. A significant amount of our effort has been directed into understanding drivers of harm and tailoring our interventions to improve health and safety outcomes across these sectors.

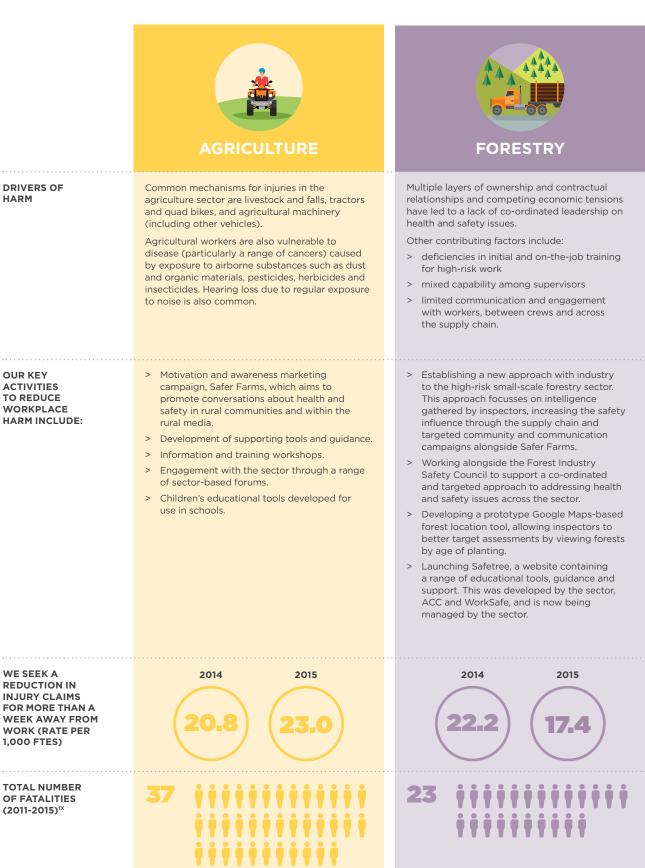
The impacts of these interventions will not be seen immediately; it will take time for our work to translate into reduced harm.

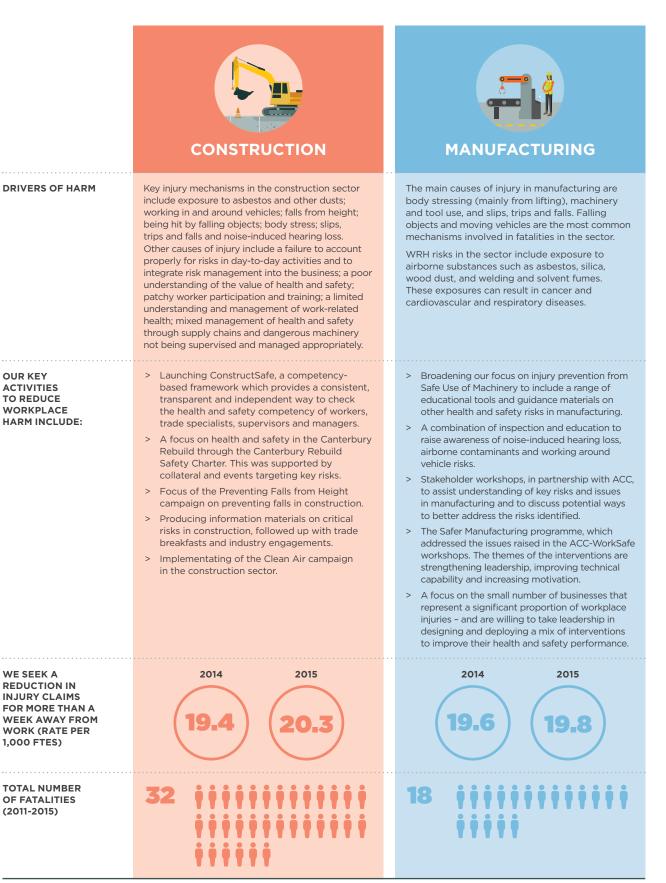
For our four priority sectors overall there has been a significant increase in the proportion of employers saying they made a significant change to their businesses' health and safety systems or practices: UP FROM 40% IN 2014/15 TO 50% IN 2015/16^B











WORKING SMARTER

In 2015/16 we committed to:

progressing an organisationwide stakeholder engagement plan and culture change initiatives

supporting small and medium-sized enterprises to understand and comply with HSWA

working with other agencies to ensure effective coordination and support compliance with HSWA.

We worked effectively with our partners, business, government agencies and non-government organisations to effectively implement HSWA, leveraging the opportunity to raise health and safety awareness and promote good practice. "WorkSafe's approach is more about advising people and giving them information, guiding them in the right direction rather than pointing fingers and trying to pin you for something you perhaps didn't know anything about."

Survey respondent in the Targeted Independent Review of WorkSafe.

目前

We continued with our priority of working smarter by promoting accessible information, robust professional advice and effective training so that more people in workplaces know what is expected of them in relation to health and safety at work, and how to take action.

We focussed our efforts on using the best available information on risks and their underlying causes, and evidence on what interventions work. Significant effort was made in giving businesses and workers the knowledge and guidance necessary to effectively manage risk.

Using the right intervention mix: engagement, education, enforcement

WorkSafe's primary interventions are **engaging** positively with those who influence work, **educating** about what good health and safety looks like and how to take action and **enforcing** - where appropriate - to ensure that duty-holders are held accountable for their obligations and others are deterred from breaking the law. We have focussed our attention on making it easier for businesses to work with us. We want to use our interventions in a balanced and appropriate way to bring about positive change across the diverse range of workplaces we come into contact with across New Zealand.

We expect all our interactions to include education and positive engagement, even if enforcement action is required. Enforcement also forms an important part of our toolkit for bringing about behaviour change across the system alongside the use of our education and engagement interventions.

WorkSafe's enforcement lever is an essential tool for holding people to account, acting as a deterrent and ensuring that serious matters are put right. WorkSafe also uses engagement and education levers to demonstrate what good practice looks like and how to take effective action. When enforcement action is required we match our response (from notices through to prosecution) to the nature, scale and potential for harm of non-compliance. WorkSafe's enforcement policy and procedures help to ensure that inspector decision-making is proportionate, consistent and transparent.

BEING EVIDENCE-BASED, PROPORTIONATE, CONSISTENT

We have seen a positive improvement in how we are perceived, with more people seeing us as fair educators who provide support and advice.

We continue to see our actions having a positive impact in changing workplace health and safety. A high proportion of workplaces changed their practices after contact with WorkSafe.



OF PEOPLE REPORTED A BETTER UNDERSTANDING OF THEIR HEALTH AND SAFETY RESPONSIBILITIES AFTER CONTACT WITH WORKSAFE^A



75%

OF PEOPLE ALSO REPORTED THAT THEY WERE SATISFIED OR VERY SATISFIED WITH THEIR RECENT CONTACT WITH WORKSAFE (UP FROM 56% IN 2013/14)^A

OF PEOPLE REPORTED A CHANGE TO WORKPLACE PRACTICES FOLLOWING THEIR CONTACT WITH WORKSAFE.

THESE INCLUDED IMPROVING THE SAFE USE OF EQUIPMENT (53%), CHANGES TO HEALTH AND SAFETY TRAINING (45%) AND INCREASED EMPLOYEE PARTICIPATION IN HEALTH AND SAFETY (44%)^A



"Yes, we learnt things as a result... We've made a conscious decision to go hard at health and safety as a company – but you can't know everything. You can't go on courses the whole time. We welcome this attitude (from WorkSafe), this was great. It feels like they're working with you, not against you."

Survey respondent in the Targeted Independent Review of WorkSafe.

Using information to better target our education and engagement efforts with employers in Canterbury

The Canterbury Rebuild Safety Charter was developed in the early days of the Canterbury Rebuild as a way of making sure that everyone who works in construction in Canterbury comes home healthy and safe every night. It is an agreement on health and safety between more than 340 organisations – from small companies to large construction firms and from government agencies to community organisations.

WorkSafe supports the Charter through secretariat and communications support, funding and membership on the Charter Steering and Working Groups.

A Charter assessment tool was developed in 2014 to enable members to benchmark their health and safety status and to measure progress against the Charter. The results help signatories to understand their performance against the Charter's commitments and actions, as well as highlight areas where they may need to improve. The tool also provides relevant guidance to support them to improve.

The Charter Steering Group and Working Groups are using information from the tool to identify areas where signatories feel they require more support to improve health and safety in their organisations. They are doing this by tailoring and targeting education and engagement efforts to meet gaps where the reporting results indicate that signatories require more assistance and information. 36



Sector insight – Changing health and safety practice in agriculture

WorkSafe is working collaboratively with the rural sector to support a step change in health and safety practice on New Zealand farms.

Our Safer Farms programme is designed to help reduce the number of injuries and fatalities by generating a nationwide conversation, supported by initiatives that engage the rural sector, to raise awareness of the problem and why it matters.

The campaign's initial focus has been on raising awareness of the problem. WorkSafe's strategy aims to address the opportunities for and barriers to behaviour change and empower key influencers trusted by those in the rural sector to ensure their messages are heard and understood.

We have used a range of channels to raise awareness in and communicate with the sector. We have also engaged across the agriculture sector to work jointly to bring about improvements in health and safety. We will continue to use enforcement as a tool to ensure the uptake of safe practices within the agriculture sector.

We are working to bring about sustained change across the sector by using a combination of targeted education and engagement interventions including:

- > a campaign that stimulates a conversation about the problem in the rural sector and debunks many of the myths around health and safety
- > tailored messages to the different target audiences to ensure relevance and impact
- > collaboration with other trusted and credible organisations in the sector including cooperatives, industry groups and businesses to extend health and safety messages at, and beyond, the 'farm gate', providing them withthe reasons and the tools to engage with the sector
- > encouragement for farmers and farm workers to visit WorkSafe's website and use the toolkit to lift performance

- > the development of tools, guidance and case studies
- > content, information and training workshops
- co-ordinated engagement campaigns with the sector through a range of forums.

WorkSafe has taken a tailored and targeted approach to engaging with a range of agriculturefocussed businesses and industry bodies at all levels within the sector.

To drive change in the sector, we have established strong partnerships and are working closely with a wide range of industry bodies, including Beef + Lamb New Zealand, Federated Farmers, DairyNZ, New Zealand Wine and Horticulture New Zealand. This has resulted in a great response from the sector – for example Beef + Lamb's health and safety workshops, delivered in conjunction with WorkSafe, have been oversubscribed.

We also work with organisations that support the agriculture sector, such as FMG, OSPRI and other industry suppliers, to provide advice that they can use to deliver key messages to farmers they engage with.

We have worked closely with the sector to jointly develop clear and relevant information to help businesses understand what good health and safety looks like and how they can translate these practices into their own businesses.

People and businesses across the agriculture sector are now visibly more engaged than they were prior to the launch of Safer Farms. They want to work with WorkSafe to improve their health and safety practices.

A demonstration of our success to date is that businesses across the sector are inviting WorkSafe into their workplaces to proactively review their health and safety practices. This is a significant change from several years ago, when some parts of the sector had much less appetite for engaging on health and safety.

60007

501017

1

1000

ŋ

1

and the second se

SE

T

and a

VISICON

18

84

1

MACCORE N

1

Helping others to understand the new law and good practices

The introduction of HSWA was a key milestone for WorkSafe in the 2015/16 year. The new law is part of the most significant set of changes to our work health and safety regulatory framework in 20 years. It ensures that everyone has a role to play, clarifies who has what responsibilities and signals the new way of thinking that is needed to help improve New Zealand's health and safety record.

Understandably, the new law has drawn significant public attention and commentary. This has provided an important opportunity to focus people and organisations on taking a fresh look at their workplace health and safety, and particularly on understanding and managing risk and building capability in their workplaces.



A SUBSTANTIAL MAJORITY OF EMPLOYERS (84%) AGREE THAT GOOD HEALTH AND SAFETY SYSTEMS ARE GOOD FOR THEIR BUSINESSES^c

To support the introduction of the new law, we have put significant effort into engaging with and educating a wide range of people and organisations in diverse sectors throughout New Zealand.

Our aim has been to give people access to the information they need about the new law and good health and safety practices in order to take informed, proportionate action in their workplaces and set clear and consistent expectations about legal obligations and what people can expect from WorkSafe as a regulator.

To engage with and meet the varying needs of our large and diverse audience base we have taken a multifaceted approach using multiple channels and have developed a mix of general as well as targeted and tailored tools and resources. WorkSafe has engaged directly with industry groups and organisations in a wide range of sectors and businesses through hundreds of events run right across New Zealand, including workshops, seminars, roadshows and conferences. As well as targeting those sectors with the highest rates of injury and fatality – including agriculture, forestry, construction and manufacturing – we have been working intensively with other businesses with the potential to have catastrophic harm events, such as MHFs. We have also been working with sectors as diverse as education and hospitality, volunteers, office-based businesses and many others in between.

A wide range of media channels was used to support our engagement approach, ranging from traditional mainstream media, including TV and radio, to digital approaches, including the use of social media, to promote our messages.

ENGAGING WITH SMALL BUSINESSES

Small to medium businesses exist across a wide range of sectors and have exposure to varying levels of work-related health and safety risk.

To reach and meet the needs of this diverse audience, WorkSafe has partnered with other agencies, including ACC and business.govt.nz, and worked closely with the Small Business Development Group to seek insights and feedback in working with small and medium-sized businesses.

Our efforts in this area have resulted in the development of a wide range of tools and resources for small businesses to help them apply the legislative concepts and better understand and manage WRH and safety risks in a small business context.

Alongside this work, WorkSafe has also organised and participated in a range of events for small businesses including ACC-led regional forums and the MBIE-led Small Business Roadshow. We have also worked with and through other channels to reach small businesses – for example supporting a building supplies firm with a workshop series that it delivered to its small business customers around New Zealand.





HIGH WEBSITE TRAFFIC -HSWA MATERIAL ATTRACTED 1.8 MILLION VIEWS OVER APRIL-JUNE 2016 (MORE THAN DOUBLE THE NUMBER OVER THE SAME PERIOD IN 2015)



100,000 VIEWS OF WORKSAFE'S LINKED IN PROFILE IN APRIL 2016



HSWA TOOLS AND INFORMATION ROLLED OUT ON FACEBOOK



VIEWS OF WORKSAFE'S VIDEO OUTLINING HSWA PRINCIPLES

Home Time campaign

The Home Time campaign was built around WorkSafe's vision - that everyone who goes to work comes home healthy and safe. The 18month-long campaign was across TV and digital platforms and was designed to raise awareness about health and safety and challenge Kiwis to make our workplaces safer and healthier for everyone.

The centrepiece of the campaign showed workers returning home healthy and safe at the end of the day and featured some of New Zealand's top industry leaders advocating for health and safety. The campaign was also extensively promoted via social media.

WE SAW ENCOURAGING RESULTS FROM THE CAMPAIGN





494,000 TOTAL VIEWERS ON TV

175,364







Œ

A.C.

"These (roadshows) are great... Just being able to get together with other businesses and gather good information from WorkSafe is invaluable."

Manufacturing roadshow attendee in June 2016.

The range of information, tools and resources we have provided, and continue to build on, includes interpretive and Good Practice Guidelines, fact sheets, FAQs, case studies, risk management tools and industry-specific information. We have also developed interactive resources for people to download and use in their workplaces for discussion and training purposes, including quizzes, videos and 'icebreakers'. Input from our partners and stakeholders, including unions and business groups, helped us to develop and, in many cases, co-design these resources.



OF PEOPLE SURVEYED HAD USED ONE OR MORE TYPES OF WORKSAFE'S HEALTH AND SAFETY GUIDANCE

OF PEOPLE FOUND IT 'VERY USEFUL'^B

MYTH-BUSTING

The period leading up to implementing HSWA saw the emergence of a range of myths around the intent and impacts of the new legislation and how WorkSafe would operate to implement the new law. These ranged from minor misconceptions to wide misinterpretations and gave rise to some unnecessary fear and concern among businesses, workers and the wider public. However, the myths also helped to raise a range of issues and helped WorkSafe to understand where there was further work to be done to help people get a clear understanding of the law and how to apply it in their work situations.

We developed a myth-busting campaign that focussed on dispelling inaccurate statements and providing businesses with clear guidance on the new law and how WorkSafe would work with organisations to improve workplace health and safety. As part of the campaign we worked proactively with the media – national, regional, local and trade. To meet an evident need, we also developed a specific myth-buster series for the agriculture sector.

Our focus through the myth-busting series was on promoting and supporting an approach where everyone is working together to sensibly and proportionately manage the critical risks in their work contexts that could cause serious illness, injury or even death.

Our clear guidance and information through the myth-busting series have helped to remove the unnecessary concern and distraction caused by the misconceptions around the changes to the law. We have used the campaign to reinforce our commitment to working closely with businesses to help them understand how they can improve their health and safety practices. This work will continue as long as is necessary.

Applying regulatory pressure where appropriate

Being credible and proportionate is a fundamental principle that sits at the heart of our enforcement approach. Where appropriate, we hold duty-holders to account when they do not meet their health and safety obligations.

We have continued to focus on building capability to ensure that our enforcement responses are specific and proportionate to the situations they address, and to the seriousness of the workplace behaviour.

We have also invested a significant amount of effort in ensuring that we are transparent with our stakeholders, businesses, sectors and the public so that they have clarity on when we will use our enforcement levers. To help achieve this, we published our enforcement policy and Enforcement Decision-making Model (EDM).

The EDM assists inspectors so that each inspector uses the same criteria for matching their response (from advice through to prosecution) to the presenting nature, scale and potential for harm; the way this relates to legal requirements; the current state of knowledge and local factors such as the history and overall performance of the duty-holder. This tool plays an important role in helping to ensure greater transparency and consistency in how we use our enforcement levers to bring about positive improvements to health and safety in workplaces throughout New Zealand.

Specific information about our prosecution approach is also publicly available in WorkSafe's prosecution policy, ensuring transparency in our enforcement approach. We have also developed training and a new inspectorate practice framework to support guided discretion and consistent, proportionate practice – so that WorkSafe's decisions are trusted and authoritative.



WORKING TOGETHER

In 2015/16 we committed to:

building an evidence-based approach to harm prevention

implementing the new regulatory framework for health and safety at work

continuing the pilot of the Safety Star Rating initiative

progressing our Workforce Development Strategy.

WorkSafe worked resolutely across these priorities. Along with effectively implementing HSWA, we continued building evidence and intelligence to inform our interventions (see page 22). The Workforce Development Strategy and Safety Star Rating initiative work contributed towards building health and safety system capability. Our leadership capacity across the health and safety system continues to grow. Strong leadership is integral to being able to drive systemic change across the system. We focus on bringing together workers, businesses and government agencies to work in partnership to strengthen co-ordination across the system. We have used this way of working to improve health and safety practices across our current priority sectors of agriculture, forestry, construction and manufacturing.

Our leadership approach has focussed on using the respective strengths, influences and knowledge of our partners, including MBIE, Maritime NZ, the Civil Aviation Authority and New Zealand Police, to deliver an integrated approach to improving health and safety and support HSWA's implementation.

We are building our reputation as a credible leader that works in partnership with our key stakeholders to drive integrated, sustainable and long-term improvements in the performance of the health and safety system.

Our progress in this area has been supported by the Targeted Independent Review of WorkSafe, which found that our engagement approach is generally viewed as positive and constructive. Stakeholders expressed the view that WorkSafe had, and would continue to, improve in this area.



Influencing system leadership (partners, agencies and sector leaders)

We have focussed on partnering with key government agencies that are critical in effectively implementing the new legislation and supporting system-level change. As an example of our leadership in action, we worked closely with ACC on joint initiatives in agriculture, forestry, construction, manufacturing, the Safety Star Rating initiative[×] and in Canterbury.

We have worked alongside the State Services Commission and MBIE to prepare public sector agencies for the new law. This included supporting high-risk agencies by convening a group of chief executives to learn and share their common risks and control/mitigation strategies, supporting the State Services Commission in developing a government chief executive community of interest on how to exercise effective health and safety leadership, and visiting public sector senior leadership teams.

We provided secretariat support to WorkSafe's key expert advisory groups, including the Occupational Health and Extractives Industry Advisory Groups. Our work in this area helped to bring together technical experts and our partners to inform and test the development of guidance material, regulations and legislation.

Achieving sustained progress across the health and safety system requires a joint effort by our partners, other agencies and sector leaders. The level of sustained change we need means we cannot do it alone. Part of our critical leadership role across the system is enabling other agencies to build their leadership capacity. We have focussed our attention in this area with our partner agencies to build leadership capacity right across the system. The HRAP sets out our joint approach with ACC to strengthen system leadership in responding to the most significant contributors of harm, with a particular focus on priority sectors and cross-cutting risks.

Examples of agencies that have been naturally positioned, willing and capable to lead health and safety issues are MBIE (using its procurement levers to improve health and safety outcomes), the NZ Transport Agency (leading road safety) and EPA (leading the hazardous substances part of the health and safety regime).

Improving workplace health and safety for Māori was a key area of focus for WorkSafe this year. Māori workers are more likely to be seriously injured at work and are overrepresented in industries with higher rates of injury and illness. As part of building our system leadership function we focussed on developing a clear approach for working to improve health and safety outcomes for Māori, as both workers and influential business operators.

Our strategy for working with Māori, *Maruiti 2025*, outlines our intention to work with Māori rūnanga, trust boards and post-settlement governance entities as well as a range of other Māori groups, leaders and businesses to address health and

^{*} The Safety Star Rating initiative was a pilot project in 2015/16 that gave businesses the opportunity to obtain an independent qualified assurance that they were meeting good health and safety practice. 94 businesses undertook an online self-assessment and 39 businesses received on-site assessments. All the businesses then received an assessment report, guidance and advice.

safety issues. We have focussed on building our internal capability to strengthen how we work with Māori. This has included building our capability to oversee the delivery of *Maruiti 2025* and develop a Kaupapa Māori training programme and the Te Ao Māori digital learning application. As we build this capability we will start to turn our focus externally towards ways that we can work in partnership with iwi and other key Māori groups to improve health and safety outcomes for Māori. We are working to reach the hearts and minds of Māori workers and the wider Māori community through marae and tikanga-based learning principles.

In the next year we will build our system leadership role by developing a broader engagement and communications strategy. This will include a comprehensive picture of the health and safety system, leverage points, opportunities and how to engage at multiple levels, including with other government agencies. We will also look to develop shared health and safety system goals and measures that matter, with our key partner agencies, as we work towards a new national Health and Safety at Work Strategy.



Building overall health and safety system capability

Building capability across the system is a key component in helping the health and safety system to mature and deliver the conditions needed to ensure that all New Zealanders who go to work come home healthy and safe.

We work closely with businesses, sectors and industry bodies to build the right capability across the system and help drive sustained improvements in the health and safety of workplaces across New Zealand.

Effective health and safety management requires business leaders, managers and workers to have sufficient knowledge and skills to identify and manage health and safety risks in their work. It also requires professionals with the right capacity and capabilities to advise businesses on managing risks in an efficient and effective way. Our efforts to build capability in these areas have provided a stronger platform for strengthening the system.

WORKFORCE DEVELOPMENT

The Independent Taskforce on Workplace Health and Safety identified 'major capacity and capability constraints among workers, managers, health and safety practitioners, business leaders and the regulator'. In *Working Safer*, the Government committed to delivering a workforce development plan to address these capability and capacity issues.

Key initiatives that WorkSafe has undertaken to build the capacity and support workforce development across the system include:

 contributing to the Targeted Review of Health and Safety Qualifications and the Unit Standards review – ensuring robust health and safety qualifications

- > contributing to the delivery of four new asbestos unit standards to ensure that there is measurable training for workers removing, supervising and assessing the handling of asbestos in New Zealand
- > continuing to support the Health and Safety Association of New Zealand (HASANZ) and the delivery of the register of health and safety professionals.

To support the introduction of HSWA, we worked to develop the new health and safety representative (HSR) unit standard. This new unit standard, aligned with the requirements of the new Act and regulations, introduced a new way of training HSRs, including measurable training in keeping with the requirements of the New Zealand Qualifications Authority.

We also worked with MBIE to provide transition training to HSRs across New Zealand to help them learn about how their roles changed with the implementation of HSWA. In June 2016 there were over 11,000 registrations for training and over 9,000 HSRs had completed training. Feedback from participants indicates the training was well received.

The New Zealand Institute of Safety Management worked with us to deliver an accreditation system for generalist health and safety practitioners. The programme provides a competency framework and standards, based on international best practice, and an accreditation system to enable consistent accreditation for generalist health and safety professionals aligned with agreed competencies.

Collectively, this work responds to the need identified by *Working Safer* to lift the capability of health and safety professionals and advisers and ensure better access for business to appropriately qualified professionals.

WORKER ENGAGEMENT, PARTICIPATION AND REPRESENTATION

Workplaces are healthier and safer when workers are engaged and can participate effectively in health and safety matters. Supporting stronger worker engagement, participation and representation was a focus for WorkSafe in 2015/16.

Strong worker engagement and participation does not just lead to healthier and safer workplaces. It is also good for business performance and productivity because it helps inform better decisions. When workers are part of shaping healthier and safer work systems, they can suggest practical, cost-effective solutions and are more likely to make them happen in practice.

Requirements for worker engagement and participation (including via HSRs) were strengthened under HSWA. We are working to implement these requirements and provide clear guidance so that workers and employers understand what is expected of them. Our focus has been, and will continue to be, explicitly on supporting worker participation right across the engagement, education and enforcement activities that WorkSafe carries out.

To support the implementation of the new worker engagement and participation requirements, WorkSafe has:

- > developed Good Practice Guidelines and Interpretive Guidelines for worker engagement, participation and representation
- > developed other educational material and case studies illustrating what worker engagement, participation and representation can look like in different sectors and businesses
- > provided transition training so that existing HSRs can understand the new law and are able to exercise their full functions and powers
- > continued to support interventions such as 'Puataunofo Come Home Safely', an initiative involving government and non-government agencies to support workplace health and safety among Pacific workers.

WorkSafe has also started gathering data from employers and workers on worker engagement, participation and representation. This information will provide us with a baseline against which we can measure and understand changes and trends before and after the new requirements in HSWA.

Key initiatives underway to strengthen the health and safety role and contribution of workers in the next few years include: building intelligence on good practice in supporting worker engagement, participation and representation, supporting HSRs to engage with workers and leaders, and ensuring that our programmes consider worker engagement, participation and representation.

Helping duty-holders to review their own practices

A Duty Holder Review (DHR) is an investigation guided by WorkSafe but undertaken by an employer after an incident has taken place at their workplace. DHRs are an innovative way of helping duty-holders to identify why an incident happened and how to prevent it happening again. The process is voluntary.

In 2015/16 we worked with around 450 duty-holders across workplaces throughout New Zealand to review and support improvements in their health and safety practices. We have received positive feedback on this work – around two-thirds of duty-holders surveyed in our 2015/16 Service Excellence Survey agreed that they had a better understanding of their health and safety rights and responsibilities as a result of their contact with WorkSafe and that the DHR service offered value for money. Nine out of ten participants expressed satisfaction with the service overall, scoring it highly across key parameters of customer service – timeliness, ease of contact and being kept informed.

The DHR team contributes to WorkSafe's wider Engagement Strategy by building and maintaining relationships with duty-holders, regularly keeping them updated on changes that influence their businesses and assisting in further improving their safety systems. In the past year the team has used DHR Forums to engage with duty-holders and their influencers, discussing health and safety topics and providing information to companies that have undergone DHRs. The forums have provided a useful mechanism for re-engaging with people who have undergone DHRs to discuss how they are progressing and managing health and safety in their workplaces. DHRs are also a repository of information, feeding up business intelligence and allowing us to identify patterns and emerging health and safety issues across a range of workplaces. This information enables WorkSafe to target and tailor its engagement and education efforts to be of greater value in assisting duty-holders to manage specific health and safety risks in their workplaces.

"The process ensured we did a thorough review of our current practices and improved them where possible. It was a great tool, and I feel it gave us some good guidance and support. Previously, I had been concerned about comments made by other people who had incidents in the workplace. They had indicated that the focus from WorkSafe had been on laying blame and penalising, not on supporting. I found my contact to be quite the opposite. While we rightly had to take responsibility for the incident, there was a focus on preventing a repeat and improving our systems."

Respondent in the 2015/16 Service Excellence Survey.

Company switches from petrol to electric cutter after carbon monoxide poisoning incident

A Hawke's Bay company had a shock when one of its workers experienced carbon monoxide poisoning. The incident occurred when the company's employee was using a petrol concrete cutter in a confined space and became affected by the build-up of fumes.

Prior to the incident, the company had recognised that ventilation was an issue in confined spaces and put steps in place to manage the risks with using its petrol cutter. These included using fans and opening up windows and doors to circulate clean air into the workspaces where the cutter was in use. Despite having these safety measures in place a door allowing the circulation of air was closed, resulting in the build-up of carbon monoxide in the work area.

When the company's worker was hospitalised with carbon monoxide poisoning the owner took immediate steps to address the hazard – and raise awareness across the industry. The company reported the incident to WorkSafe and after a discussion chose to undertake a DHR.

The owner of the company said she found ringing WorkSafe to report the incident 'scary', but ultimately the process proved a positive learning experience. Through the DHR process, the company made a decision to invest in an electric concrete cutter, eliminating the risk of carbon monoxide altogether.

The company learned a lot from working with WorkSafe's DHR team. They now know much more about the dangers to workers' health arising from their business activity. They are also familiar with the variety of measures and techniques available to manage these dangers in their workplace. "WorkSafe were awesome. They established the measures we had taken to try to ensure a safe workplace and an inspector came to look around and gave us advice about further steps to improve health and safety.

"They've continued to provide us with information and we are planning a health and safety training day and will ask WorkSafe to take part in that."



STRENGTHENING OUR ORGANISATION

In 2015/16 we committed to:

building our organisation

- > capability
- > new practice framework
- > performance systems
- > intelligence monitoring and evaluation
- > ICT systems
- > transparent financial reporting.

To support this work we developed an Organisational Strategy setting out our four-year future state and maturity model for becoming a high-performing regulator. This augmented our work strengthening organisational capabilities, intelligence, structure and systems.



Our organisational capability is an important enabler in helping the health and safety system to mature. In the past few years we have put in place foundation capabilities that have enabled us to embed our approach as an evidence-based regulator operating in a smart and targeted way.

To support this approach, we have built capability around our core roles as a system leader, educator and enforcer within the system.

We have been increasingly building core capabilities in the past two years. The progress we have made includes consolidating our organisational structure; building our internal capacity and capability; identifying external priority areas, targets and our intervention approach; and creating the systems, tools and processes to support the organisation to operate.

WorkSafe's maturity model defines our stages to becoming a high-performing regulator of the workplace health and safety system. We have made good progress in strengthening our organisation in 2015/16. To support this focus we have developed whole-of-organisation functions, such as strategy and stakeholder engagement and operational policy. We have also invested in building our research and intelligence capabilities to support our approach of being a smart and targeted regulator. Bedding in these functions is crucial if WorkSafe is to continue to grow as a credible, evidence-based and trusted regulator. With our core capabilities in place we are now consolidating our structure and moving towards a more steady state.

Wo mat mo

Work matu mode	_	e'S	High-perf (2020/21)	-	 Robust regulator Balanced functions - consolidated and right- sized corporate functions, competent frontline Inspectorate and HHU, <i>Working Safer</i> functions operating effectively to support the business Effective delivery of core roles: systems leader, user-centric educator and proportionate enforcer Working in an engaged, smart, targeted way
		Consolida (2016/17)	iting	 Reduce co Continue s new legisla 	consolidation and build of <i>Working Safer</i> functions orporate costs to a steady state and achieve savings significant work programme to implement the ation, Harm Reduction and Work-related health nes, and hazardous substances and Major Hazard egimes
	Strengthe (2015/16)	-	 Implementing practice, com Strengthening Strengthening Company Ris 	g the regulatory imunications, gu g the capacity c g the frontline: t k Model	and Work-related health programmes regime – tools, processes, systems, training, uidance, collateral of <i>Working Safer</i> functions training, Enforcement Decision-making Model, cost pressures and financial management
Establishr (2013/14-:	2014/15)	 Corporate function Frontline (genetic) Delivered criticion Master Service Not a well-bala 	anced regulator, v	ional intelligenc and HHU) built orestry sector, C h MBIE (for shar veak in health, h	qu

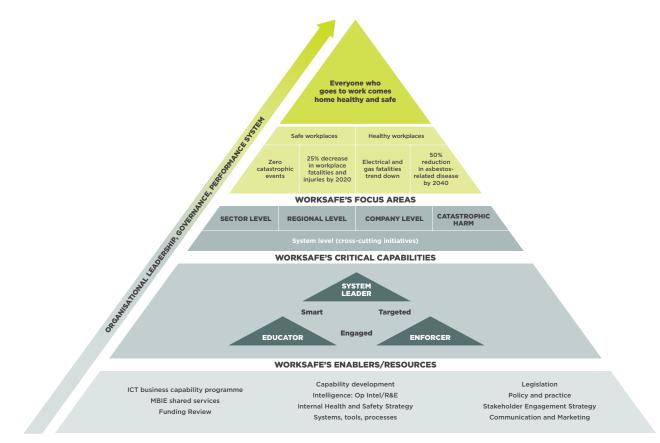
WorkSafe has developed a maturity model to guide its development in becoming a high-performing regulator. The model sets out the four stages of growth that inform WorkSafe's progress towards its future state. WorkSafe has now established and strengthened its operating model. Our focus now is on consolidating the organisation. Over the next year we will also put in place work programmes to deliver on the strategies we developed in 2015/16 to address key system level health and safety issues.

Working to consolidate our organisation – four-year excellence horizon

Organisational success means we are competently undertaking our roles of health and safety system leader/influencer, educator and enforcer, while working in an engaged, smart and targeted way.

In line with this focus WorkSafe has developed its four-year excellence horizon, defining what future success looks like for the organisation, our current state and the critical capabilities we need to build. WorkSafe's Organisational Strategy is summarised in the diagram below. The strategy sets out our key priorities that establish the critical capabilities and building blocks necessary to reach our future state.

In the medium-term we want to consolidate our organisation and be effective and efficient. We continue to focus on using our resources in a way that maximises the impact we are having in keeping New Zealanders healthy and safe at work. Our Organisational Strategy helps to inform this work.



As part of building our organisational capability we supported a Targeted Independent Review (TIR) of WorkSafe to assess our progress and performance, as well as identify areas to strengthen our performance.

The TIR was led by Doug Martin in late 2015 and focussed on WorkSafe's engagement approach, assessing the quality of our interactions with stakeholders given WorkSafe's education, engagement and enforcement roles. Overall, the TIR found that, given WorkSafe's current stage of development, it is performing well and is on track to becoming a high-performing state sector organisation.

The TIR also identified a number of areas where WorkSafe could focus our attention to further strengthen our capability and performance towards becoming an effective regulator. Key focus areas identified include further strengthening WorkSafe's engagement approach, maturity model and perception as a regulator. We are making good progress and remain on track to deliver on the recommendations made in the TIR across these areas.

FUNDING REVIEW PROGRESS

In July 2013 Cabinet directed MBIE to review WorkSafe's funding. The Funding Review's main objective is to evaluate the appropriate funding level for WorkSafe to carry out its functions effectively and efficiently, including leading progress across the workplace health and safety system to achieve the Government's *Working Safer* deliverables and targets.

The Funding Review is well underway with the first step of the process (a self-review by WorkSafe) completed in May 2016. WorkSafe outlined its current funding positon, where we are operating efficiently and effectively and where we need to achieve efficiencies, stabilise or continue building. At its conclusion, the Funding Review will recommend the future funding state for WorkSafe.



A REAL PROPERTY OF A REAL OF A REAL AND A RE

Our staff

CAPABILITY DEVELOPMENT

Since WorkSafe's establishment we have grown our capacity and capability to enable us to lead improvements in New Zealand's workplace health and safety performance.

In 2015/16 a significant focus and investment was placed on building organisational capability prior to HSWA coming into force. This is a key priority and lever to enable our people to lift New Zealand's workplace health and safety performance by confidently engaging, educating and enforcing the new legislative framework.

429 of our people across all levels of the organisation completed targeted learning (e-learning, workshops, on-the-job learning, assessments and exams) to help understand how to apply the new regulatory framework. 241 inspectors completed workshops and exams and were rewarranted with HSWA Identity Cards.

Our Inspectorate Capability Development Programme provides structured development to all health and safety inspectors to ensure we build our technical capabilities and consistent and credible practice. We are supporting the development of the Government Regulatory Compliance Qualification and the learning design led by MBIE. Our Inspectorate programme will be linked to this qualification providing our people with relevant portable qualifications.

INTERNAL HEALTH AND SAFETY

WorkSafe participated in the pilot Safety Star Rating (SSR) assessment initiative, focussing on our three principal risks of driving, exposure to aggressive and threatening behaviour, and psychological harm from traumatic events and work-related stress. Overall, the assessors found the risks were for the most part adequately managed and that our inspectors are a group of capable individuals working within a functional system. It also identified that we need to make improvements, by way of the initiatives underway and those planned for the future, to meet the SSR standard and achieve our aim of being an exemplary employer.

A comprehensive internal health and safety strategy is being implemented, focussing on our principal risks. Reporting of near misses has increased, providing an opportunity to monitor and implement control measures (eg reviewing work processes and systems and providing fit-for-purpose work tools and training programmes). The emphasis has been on strengthening worker engagement, participation and representation, particularly amongst our HSRs at regional and national levels.

EQUAL EMPLOYMENT

We are committed to being a good employer and ensuring that policies, practices, and systems are in place in accordance with the good employer provisions of the Crown Entities Act 2004. Our equal employment opportunities practices are summarised below against the key elements of being a good employer.

Leadership, accountability and culture

- > Structured leadership development programme in place, linked to NZQA qualifications.
- > Targeted leadership workshops to support experienced managers' continued development of effective leadership skills.
- > Talent and succession management programme developed to support staff to achieve career aspirations and enable strategic management of our capability.
- > Promotion of health and safety leadership through a monthly programme to support the managers' safety interaction programme.



iji

Recruitment, selection and induction

- > Monitoring key recruitment statistics relating to age, ethnicity and gender, making every effort to deliver a recruitment process free from all bias.
- > Comprehensive organisation-wide induction programme for new employees, with e-learning, workshops and on-the-job tools and resources, including a welcome by senior staff members who provide an overview of the organisation and our structure, vision, strategic priorities and values to help them get started in their new roles.

Flexibility and work design

- > Health and safety risk profiling, including office security, ergonomic assessments and wellbeing.
- > Actively support a number of non-standard work arrangements, where business needs can enable this, including part-time, flexible working hours, working from home and remote work.

Remuneration, recognition and conditions

> High engagement model across the organisation in the review of performance, development, remuneration and recognition systems to enable us to develop systems that meet the needs of the organisation and our employees.



† A

Harassment and bullying prevention

> Internal bullying policy and procedures aligned with WorkSafe's external guidance.

Healthy and safe environment

Our commitment to providing staff with a safe workplace and supporting their wellbeing is delivered through a range of support services including:

- > internal health and safety training for all staff
- > the Safe Driver programme
- > the Tactical Communication programme
- > ergonomic workstation assessments
- > health monitoring
- > influenza vaccinations
- > an Employee Assistance Programme.

OUR WORKFORCE PROFILE

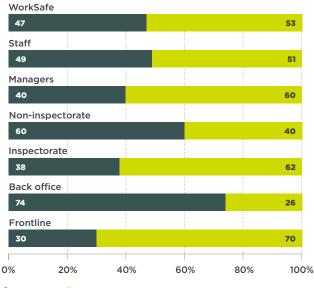
Our success will be measured by having a workforce that reflects the wider community and its diversity. Our medium-term strategy is to attract workers with the right skills from more diverse backgrounds in terms of age, gender and ethnicity. This will enable us to understand our clients better while adding breadth and depth to our workforce. Our recruitment advertising ensures that WorkSafe is more inclusive and is supporting our managers through recruitment processes.

The proportion of males to females in WorkSafe improved slightly this year, with 47% women and 53% men compared with 45% women and 55% men last year. We attribute this to more targeted advertising and a focus on providing equal employment opportunities for applicants and staff. However, while we have a fairly even gender split overall there are still greater variations in specific segments of our workforce. Non-inspectorate and managers' percentages have shown the greatest shift from last year, both improving slightly.

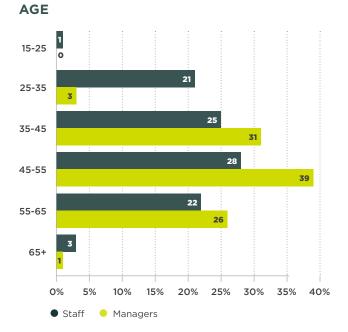
WorkSafe's workforce has aged slightly, with our average up to 46.6 years compared with the previous year's 45.4. Less than 45% of our staff are over 45 years compared with 66% of our managers and frontline staff. Our new talent and succession management programmes will ensure that we have the future capability ready to fill critical and leadership roles as some of our leaders and staff begin to transition to retirement.

	AVERAGE AGE
Frontline	49.0
Back office	43.1
Inspectorate	48.0
Non-inspectorate	44.8
Manager	49.1
Staff	46.2
WorkSafe	46.6

GENDER







Ū
0
σ
σ
G
dat
0
0
rmance
č
Ļ
O

Indicators from our Statement of Performance Expectations 2015/16 are summarised below. A number of indicators are measured by surveys and all of these were carried out before HSWA came into effect. For those indicators measured by surveys, we comment on actual changes between years (ie when differences between results are statistically significant*).

 I. Awareness of health and safety risk increases 1. Awareness of health and safety risk increases a. Develop a new risk awareness programme in partnership with ACC. Increase in both workers (W) and employers (E), including in priority sectors of agriculture, forestry, construction and manufacturing, reporting awareness of a 'moderate level of risk there will be a serious harm incident at my place of work in the next 12 months¹⁸ (ie increase in awareness of the safety risks in respondents' own workplaces). 	13/14 1 1	- 14/15 - 14/15 - 17% 6%	15/16 Complete 15% 5%	The HRAP has been developed (see page 21), future work will include effectiveness measures. Views about the risk of serious harm in workplaces remain low and there continues to be a gap between perceptions of workers and employers. The HRAP includes initiatives that will help to encourage understanding and improve risk management practices.
Reduction of the gap between views of workers and employers on the level of risk there will be a serious harm incident in the next 12 months ^B .	I	11% gap	10% gap	

61

^{*} Statistical significance means that a difference that is observed in survey results is unlikely to be due to chance alone.

Results are presented against 'Year data reported' for consistency; for example some survey data is collected in the field over the course of a few months but reported at the end of the financial year. Some results (years have been shown) also have a reporting lag, meaning a result published is the latest information available in that year. +

INDICATORS OF IMMEDIATE IMPACT		YEAR DATA REPORTED		COMMENTS
	13/14	14/15	15/16	
2. Attitudes to health and safety improve				
a. Report on a suite of measures in the Attitudes and Behaviours Survey (A&B Survey).	I	*1	Complete	Reports on the A&B Survey and the NSE are scheduled to be made public on WorkSafe
 Monitor the attitudes and behaviours reported in the National Survey of Employers (NSE). 	I	Complete	Complete	and MBIE's websites by the end of 2016. Both surveys are used as part of WorkSafe's performance framework, and the A&B
Supplementary: monitor the rate of employers who agree that good health and safety systems are good for their businesses ^c .	89%	83%	84%	Survey provides baselines that contribute to evaluations of WorkSafe's interventions. The surveys provide insight into what people both know about and are doing to improve health
				of positive change, but variable results indicate the health and safety system is still maturing.
				The NSE continues to show that a substantial majority of employers agree that good health and safety systems are good for business (see page 38).
3. More people in workplaces take responsibility for risk	ibility for risk			
a. Increase in workers and employers in priority sectors reporting 'top managers (chief executive or board) have responsibility for health and safety at work' ^B .	1	57% 58%	E 54% 57%	We have yet to see a step change in employers' and workers' views about responsibility for health and safety and awareness of hazards. This confirms the need for more people to take
b. Monitor workers and employers reporting machinery and vehicle manufacturers that supply the industry have important health and safety responsibilities ¹⁸ .	I	4 4%	1 % 39%	responsibility for risk in workplaces. Ine changes in HSWA reinforce this, and WorkSafe is looking for these views to change as the HSWA embeds.
c. Monitor proportion of workers and employers who 'strongly agree' they always keep an eye out for hazards at work ⁸ .	I	50% E1%	52% E	The Canterbury Rebuild Safety Charter made good progress in 2015/16 (see page 35), and WorkSafe is cooing apped in the book
d. Increase in organisations signed up to the Canterbury Rebuild Safety Charter using Charter self-assessment tool ^D .	I	142 orgs, 235 assessments	196 orgs, 318 assessments	to progress health and safety understanding.

* The first A&B Survey was reported in the 2014/15 year, and those results used as a baseline for subsequent reporting.

INDICATORS OF IMMEDIATE IMPACT		YEAR DATA REPORTED		COMMENTS
	13/14	14/15	15/16	
4. More people understand safe work practic	tices			
a. Substantial increase in workers and employers (including in the agriculture, forestry, construction and manufacturing sectors) reporting 'Personal Protective Equipment (PPE) is always worn when it should be' ^B .	1	45% E	51% E	Workers reported increased use of PPE, but this change did not happen for employers. In priority sectors, workers in agriculture and construction reported increases in the use of PPE, while results were relatively unchanged from the previous year for workers in forestry and manufacturing. It is encouraging that a high proportion of forestry workers still reported PPE
b. Safe work practices in major hazard sectors.	I	*1	see indicator 6	was 'always worn when it should be' (75% in 2014/15, 77% in 2015/16).
5. WorkSafe is seen as fair, consistent, and e	engaged			
a. Increase of respondents to the Service Excellence Survey (SES) reporting inspectors were fair^ (target 83%).	73%	77%	81%	SES results are similar to last year, but there are some increases on 2013/14. More people ^t reported that they were treated fairly and considered their contact with WorkSafe a
b. Increase of respondents reporting rules were applied by inspectors in a consistent manner ^A (target 58%).	I	51%	56%	good use of tax dollars (see page 34). The first three results under indicator 5 are below expectations, but show steady progress towards our 2016/17 targets.
c. Increase of respondents reporting perception of value from tax dollars spent ^A (target 62%).	48%	55%	59%	
Supplementary: Exploring benchmarking our results with other similar agencies ^D .	,	I	progressed	We explored comparing results with other regulatory agencies, but work is on hold while the SES is reviewed to align with WorkSafe's priorities and HSWA.

^{*} For information on safe work practices in the high hazard sector as reported in 2014/15, please see WorkSafe's Annual Report 2014/15, indicator 11, page 42.

⁺ The groups surveyed for the SES are employers, employees and self-employed.

	13/14	14/15	15/16	
d. Undertake Chief Executive Survey or equivalent to gather views of stakeholders: questions on if we are an engaged, credible organisation that draws on other organisations' expertise and levers to effect change.	1	complete	complete	Stakeholder views were reported as part of the TIR (see page 56).
e. Develop engagement and culture change strategy (drawing on insights from 2014 A&B Survey). Develop indicators to measure our engagement*.	ı	1	progressed	Developing an engagement and culture change strategy is a new measure in 2015/16. WorkSafe's Internal Communications and Engagement Strategy is in development and some engagement measures are included in the <i>Statement of Performance Expectations 2016/17</i> . Additional indicators will be developed as part of work on the Strategy.
f. Support high engagement approach with мисеЕ	I	I	see indicator 6	
With Prints . g. Refine and re-run A&B Survey and survey on the Usability of our Tools and Guidance. Capture stakeholder feedback on the usefulness of our guidance and information through the percentage of employers using one or more types of guidance and the percentage that found different types 'very useful' ^B .		1	62%, ≥42%	WorkSafe's guidance has good take up and overall, most users rate it 'very useful' (see page 42) [†] . Users were also asked about how useful they found each of a range of guidance publications (eg guidelines, templates, toolkits, and fact sheets). The percentage who found these 'very useful' ranged from 42% (posters) to 69% (Good Practice Guidelines).
h. Maintain or improve the rate of people reporting they have made changes to their workplace practices as a result of contact with investigation or assessment inspectorate staff ^A .	I	83%	75%‡	We continued to see a high proportion of workplaces changing their practices after contact with WorkSafe (see page 34). Less than half of employers (45%) agreed that
i. Higher rate of employers agreeing 'the government is effective in enforcing health and safety obligations for businesses (under the Health and Safety in Employment Act 1992)' ^c .	58%	52%	45%	government was effective in enforcing health and safety obligations (under the HSE). However, a similar proportion (43%) in 2015/16 had no view one way or the other (neither agreeing nor disagreeing) and only 11% disagreed.
j. Increase ratio of engaged to disengaged staff $^{\scriptscriptstyle \mathrm{F}}$	I	1.75:1	deferred	A programme of work was initiated to improve
Increase of staff satisfied with our performance/ feedback systems,	ı	46%		periornance, recupack and remandation and reward practices at WorkSafe. The 2015/16 survey has been deferred until this work is
remuneration systems,	I	47%		completed.
level of communication across the organisation.	I	48%		

⁺ Note that because refinements of questions in the A&B Survey allowed information to be gathered on the both aspects of the usefulness of WorkSafe's guidance the Survey on the Usability of our Tools and Guidance was not re-run in 2015/16.

[‡] This measure supports the 2015/16 Vote Labour Market Workplace Relations and Safety – Workplace Health and Safety Appropriation. The target for 2015/16 was 75%.

INDICATORS OF SUBSEQUENT CHANGE (INTERMEDIATE OUTCOMES)		YEAR DATA REPORTED		COMMENTS
	13/14	14/15	15/16	
6. More workplaces manage high hazard sa	safety systems well			
 Be notified of all potentially dangerous precursor events* in high hazard sectors as per regulatory requirements⁴¹. 	I	not always 82 events	not always 126 events	New Zealand now has a more rigorous approach in place for high hazard sectors and facilities. However, duty-holders do not always notify
b. More firms responding to potentially dangerous precursor events adequately ^E (target ≥99%).	I	%66	%66	us when they should. Our approach sets out expectations of operators to improve safe work practices by increased knowledge of obligations, improved capability, active risk management and
c. More safety cases and principal hazard management plans (PHMPs) meet legal requirements on first submission ^E (target >0).	1	none	none	the promotion of good health and safety practice. This year 373 inspections ⁶ in high hazard sectors were undertaken, and around 230 notices were issued (see page 26).
d. More compliance with safety cases and PHMPs (low number of cases of non- compliance⁺ with safety cases and PHMPs) ^E .	1	1	4	WorkSafe also supports operators to develop robust safety cases and PHMPs, and is still looking for these to meet legal requirements on first submission rather than needing further refinement. In 2015/16 there were four cases of non-compliance with safety cases and PHMPs.

Dangerous precursor events are specified in the previous Health and Safety in Employment Act 1992 and HSWA regulations for MHF and high hazard sectors. There is a regulatory requirement to notify WorkSafe of these events. Any event that should have been notified but is found not to have been is counted as a notification failure. A response is deemed adequate when the notification meets the requirements of the relevant regulation (eg timeliness and completeness), and the operator's investigation and preventive actions are considered appropriate by a WorkSafe inspector. *

+-

Cases of non-compliance relating to a breach of the requirements set out in safety cases or PHMPs subsequent to submission.

INDICATORS OF SUBSEQUENT CHANGE (INTERMEDIATE OUTCOMES)		YEAR DATA REPORTED		COMMENTS
	13/14	14/15	15/16	
7. More workplaces manage occupational h	health and safety well	/ well		
a. Obtain baseline information on workplace practices to manage risks relating to silica, asbestos, solvents, wood dust and noise. Identify intervention targets once baselines are known. Undertake observational research to measure compliance with controls relating to each of these sources of occupational harm ^o .	1	1	progressed	In 2015/16 a third of all assessments included a focus on WRH issues. WorkSafe's capability in WRH continues to grow as part of our new <i>Healthy Work</i> strategy (see page 23) and with the appointment of six new specialist hazardous substances inspectors. Preliminary research has shown that we do not
Supplementary: build our systems, skills and staff numbers for this work. Address gaps in A&B Survey by refining and adding questions about occupational health ⁰ .	I	I	progressed	yet have suitable data for baselining. Over the next three years WorkSafe will develop a range of indicators to identify the prevalence of and approaches to managing WRH conditions. Around a fifth of assessments in 2015/16 included
b. In 2014/15 we asked firms in the horticulture, timber treatment and metal processing sectors about their compliance with controls for managing hazardous substances. Undertake to publish and disseminate the findings to industry ^D .	1	1	not complete	hazardous substances issues. 218 were part of a project to assess compliance with eight key Hazardous Substances and New Organisms Act 1996 controls in the horticulture, timber treatment and metal finishing industries and showed some
c. Higher rate of employers with the following elements of a health and safety system: an actively used, documented hazard management system; a documented accident investigation process; inductions for all new employee participation in managing health and safety ^H .	30%	26%	%O	significant areas of non-compliance, review and analysis are underway for further work in this area. Data on this work is yet to be published, however work continues on the hazardous substances work programme (see page 25). 30% of employers reported implementing health and safety systems, while half of employers said they have formal employee participation systems. Requirements for worker encacement and
d. Higher rate of employers with formal employee participation systems ^c .	56%*	48%*	51%	participation were strengthened in HSWA. Work as part of the HRAP will support understanding and implementation of the new law. New measures tracking worker engagement and participation were also added to the latest A&B Survey.

* Note that in 2013/14 and 2014/15 the law only required a formal system if employers had 30 or more staff, or if a formal system was requested by staff in smaller workplaces.

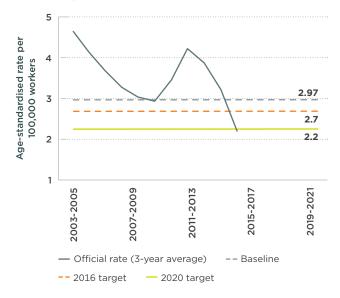
		YEAR DATA	YEAR DATA REPORTED		COMMENTS
	12/13	13/14	14/15	15/16	
8. Zero catastrophic* events ^D		-			
	zero	zero	zero	zero	See indicator 6.
9. Harm reduction in forestry, agriculture, constru	uction, ar	construction, and manufacturing	cturing		
Reduction of ACC claims for more than a week work to below 2014 rates!:	2012	2013	2014	2015	This measure has been adjusted in 2015/16 to use information from the Household Labour Force
a. 22 per 1,000 FTEs in forestry	30.1	22.7	22.2	17.4	Survey, replacing the MBIE jobs estimate that has
b. 21 per 1,000 FTEs in agriculture	19.8	20.2	20.8	23.0	been previously used. The rates shown have been recalculated and backdated to reflect this change
c. 19 per 1,000 FTEs in construction	18.2	19.4	19.4	20.3	and WorkSafe is still looking for a reducing trend
d. 20 per 1,000 FTEs in manufacturing.	18.1	18.3	19.6	19.8	in these injury rates. All sectors except for forestry show an increasing trend of injuries resulting in more than a week away from work.
10. At least a 10% harm reduction by 2015-17 ^J					
 a. Fatal work-related injuries no higher than 2.7 per 100,000 workers. b. Serious, non-fatal work-related injuries no higher than 15.4 per 100,000 workers. c. ACC claims for injuries resulting in more than a week away from work no higher than 10.2 per 1,000 FTEs. 		See pages 69-71 below	59-71 below		Indicators 10 and 11 relate to the Government's official targets in <i>Working Safer</i> to see reductions in the rates of workplace injury and fatality.

SYSTEM TARGETS		YEAR DATA REPORTED	EPORTED		COMMENTS
	12/13	13/14	14/15	15/16	
11. At least a 25% harm reduction by 2019-21					
 a. Fatal work-related injuries no higher than 2.2 per 100,000 workers. b. Serious, non-fatal work-related injuries no higher than 12.9 per 100,000 workers. c. ACC claims for injuries resulting in more than a week away from work no higher than 8.5 per 1,000 FTEs. 		See pages 69-71 below	59-71 below		Indicators 10 and 11 relate to the Government's official targets in <i>Working Safer</i> to see reductions in the rates of workplace injury and fatality.
12. Fatalities from electrical and gas accidents trend down	trend down				
Fatality rates ^k no higher than: a. 0.8 per million people exposed to electricity. b. 0.9 per million people exposed to LPG. c. 0.7 per million people exposed to natural gas.	2008-12 0.4 0.0	2009-13 0.3 0.5 0.0	2010-14 0.3 0.3 0.0	2011-15 0.3 0.0	WorkSafe's energy safety work spans public areas, private homes and the protection of property. Statistics since the 1990s show a clear and compelling downward trend in fatality rates associated with exposure to different types of energy.
13. 50% drop in asbestos-related disease by 2040	40				
A reduction in the incidence of pleural cancer (mesothelioma) fatalities ^L .	2009 101	2010 94	2011 71	2012 75	Similar to projections from the United Kingdom and Australia ^M we would not expect to see a continually reducing trend until at least 2020. The result for 2012 is in line with these projections.

Official Statistics**

FATAL INJURIES

WORK-RELATED FATAL INJURY (THREE-YEAR MOVING AVERAGE RATE PER 100,000 WORKERS)



Source: Working Safer: Progress toward the 2020 targets, MBIE, July 2016.

Latest result: 2012. Average for 2012-14

Change from previous year: 31% lower

Change from baseline: 26% lower

Comment: For the first time since the 2010 Pike River Coal Mine Tragedy and the 2011 Canterbury earthquake the three-year average does not include their impacts

Data: WorkSafe investigations and ACC and Accredited Employer Programme (AEP) claims

YEAR DATA REPORTED		12/13	13/14	14/15	15/16	18/19	22/23
FATAL WORK-RELATED INJURY (per 100,000 workers)	BASELINE (average 2008-2010)*	2009-11	2010-12	2011-13	2012-14	2015-17 TARGET	2019-21 TARGET
Rate	2.97	4.2‡	3.9‡	3.2	2.2	2.7	2.2
Difference from baseline	-	41% higher‡	31% higher‡	8% higher	26% lower	10% Iower	25% Iower

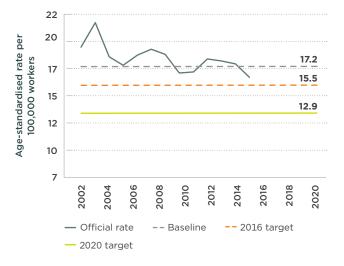
* A three-year average is used for each reporting year to moderate the fluctuations that can occur when reporting data with numbers lower than 100. Reporting is against the middle year.

[‡] The deaths from Pike River and the Canterbury earthquakes are included in the rates, but not the baseline, to better capture the underlying trend and change in the rates.

^{xi} In 2015 Statistics NZ made two changes to its work-related injury statistics. The changes apply to the whole time series (in order to show valid trends). Coverage is improved by including injury claims under ACC's Accredited Employers Programme (previously only claims managed by ACC were counted), and a population rebase related to the number of employed people has been revised and made more accurate as part of a regular technical process following each Census. The recalculation affects the baseline rates, so these and the relative targets reported here are revised figures that will differ from previously published rates. For more information see MBIE's 2016 report *Working Safer: Progress toward the 2020 targets*.

POTENTIALLY FATAL INJURIES

WORK-RELATED SERIOUS NON-FATAL INJURY (RATE PER 100,000 WORKERS)



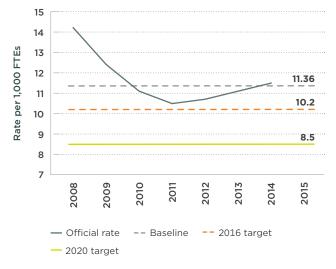
Latest result: 2014				
Change from previous year: 7% lower				
Change from baseline: 6% lower				
Comment: Serious non-fatal injury rates continue to trend downwards				
Data: ACC and AEP claims and hospitalisations				

Source: Working Safer: Progress toward the 2020 targets, MBIE, July 2016.

YEAR DATA REPORTED		12/13	13/14	14/15	15/16	17/18	21/22
SERIOUS NON-FATAL WORK-RELATED INJURY (PER 100,000 WORKERS)	BASELINE (AVERAGE 2008-2010)	2011	2012	2013	2014	2016 TARGET	2020 TARGET
Rate	17.2	17.9	17.7	17.4	16.2	15.5	12.9
Difference from baseline	-	4% higher	3% higher	1% higher	6% Iower	10% Iower	25% Iower

INJURIES RESULTING IN MORE THAN A WEEK AWAY FROM WORK

WORK-RELATED INJURY RESULTING IN MORE THAN A WEEK AWAY FROM WORK (RATE PER 1,000 FTEs)



atest result: 2014
hange from previous year: 3% higher
hange from baseline: 1% higher
comment: Rates have gradually increased in the last two year
Pata: ACC and AEP claims

Source: Working Safer: Progress toward the 2020 targets, MBIE, July 2016.

The increase in claim rates for these injuries is reflective of economic activity in New Zealand and is consistent with research showing that in many countries claims for weekly income replacement compensation increase during periods of economic growth^{xii} (eg arising from a higher pace of production, less experienced recruits and longer working hours/fatigue). International evidence also indicates that it is harder to shift behaviour that contributes to many of the injuries requiring more than a week away from work for recovery (such as slips, trips and falls, and body stress).

YEAR DATA REPORTED		12/13	13/14	14/15	15/16	17/18	21/22
WORK-RELATED INJURIES RESULTING IN MORE THAN A WEEK AWAY FROM WORK (PER 1,000 FTES)	BASELINE (AVERAGE 2009-2011)	2011	2012	2013	2014	2016 TARGET	2020 TARGET
Rate	11.36	10.5	10.7	11.1	11.5	10.2	8.5
Difference from baseline	-	8% Iower	6% Iower	2% lower	1% higher	10% Iower	25% Iower

^{xii} Working Safer: Progress toward the 2020 targets, MBIE, July 2016.

NOTES ON PERFORMANCE DATA AND DETAIL

- ^A 2016 Service Excellence Survey (SES) of Health and Safety Inspectors, undertaken by Research New Zealand for WorkSafe. Interviews carried out from 10 November 2015 to 12 April 2016. People interviewed include employers, employees and the self-employed.
- ^B 2015/16 Attitudes and Behaviours Survey (A&B Survey), undertaken by Nielsen for WorkSafe. Interviews carried out from 19 September to 10 November 2015.
- ^c 2015/16 National Survey of Employers (NSE), undertaken by Research New Zealand for MBIE. Interviews carried out from 15 September 2015 and 10 March 2016.
- D WorkSafe data.
- ^E WorkSafe High Hazard Unit (HHU) data.
- ^F WorkSafe data, using the IBM Workplaces Survey engagement model.
- ^G WorkSafe data, broken down as follows: 304 extractives, 23 petroleum and geothermal, 46 MHF.
- ^H NSE. This measure provides insights into what employers across all industry sectors are doing, not just saying, about health and safety by asking a series of questions to develop an aggregate measure of the proportion of employers meeting their general duties under the HSE Act by including all four of the following elements in their health and safety systems:
 - > a documented hazard management system that is actively used (in place for 62% of employers in 2015/16)
 - > a documented accident investigation process (66% of employers)
 - > health and safety inductions for all new employees and contractors (employees 53% of employers (doing inductions and keeping records); contractors 33% of employers with contractors)
 - > a system for employee participation in health and safety (51% of employers).

A similar measure will be used in 2016/17 but it will exclude the fourth element and inductions for contractors to bring the measure into line with the main one used by MBIE.

- ACC work-related injury claims for more than a week away from work (numerator); Statistics NZ's Household Labour Force Survey fulltime equivalents (denominator), per sector using AFF2006 (Agriculture and Forestry) and ANZSIC06 (Construction and Manufacturing).
- ^J Statistics NZ, using ACC and WorkSafe data, with a reporting lag of two years. Note that in 2015 injury claims under ACC's Accredited Employers Programme, as well as a population rebase, were incorporated into these statistics. The rates reported here are revised figures. For more information see MBIE's 2016 report *Working Safer: Progress towards the 2020 target*.
- ^K WorkSafe data, Statistics NZ (population and number of households per residential dwelling), and MBIE (Energy File, number of domestic customers and industry knowledge) five-year average (calendar years) fatality data per million people exposed to the different types of energy.
- ^L Ministry of Health mesothelioma mortality data (2009-2011 baseline average of 89). Progress reported by calendar year.
- ^M HSE, Mesothelioma in Great Britain (July 2016), www.hse.gov.uk/Statistics/causdis/mesothelioma/mesothelioma.pdf, page 2, and Finity Consulting for the Australian Asbestos Safety and Eradication Agency, The Third Wave - Australian Mesothelioma Analysis & Projection (March 2016) www.asbestossafety.gov.au/sites/asbestos/files/2016/04/ASEA_Finity_Aust_Meso_Projection_full_report_final.pdf, page 21.

Glossary

TERM/ACRONYM	DEFINITION
A&B Survey	This 2015/16 Attitudes and Behaviours Survey, undertaken by Nielsen for WorkSafe.
ACC	Accident Compensation Corporation. ACC provides comprehensive, no-fault personal injury cover for all New Zealand residents and visitors to New Zealand.
Age-standardised	Age-standardisation adjusts the rate of injury to account for changes in the age structure of the population over time. The official fatal and potentially-fatal injury rates are age-standardised. The denominator is described as 'person years', which roughly equates to the number of people in employment.
CRM	Company Risk Model. The CRM is an operational intelligence tool that takes data from WorkSafe, ACC and the Companies Office to create a profile of the types of risk a company is likely to face.
Duty-holder	A duty-holder is anyone who has duties under HSWA. This is usually a PCBU, but could be someone else at work (eg a worker, who has the duty to take reasonable care for their own health and safety).
EPA	Environmental Protection Authority. The EPA is responsible for functions concerning New Zealand's environmental management. As the agency mandated to ensure compliance with the hazardous substances provisions of HSNO in workplaces, WorkSafe works closely with the EPA on HSNO matters.
FTEs	Full-time equivalent employees.
HASANZ	The Health and Safety Association of New Zealand. HASANZ is a representative body for health and safety professionals.
HRAP	Harm Reduction Action Plan. The document <i>Reducing Harm in New Zealand Workplaces – an Action Plan 2016-2020</i> lays out this joint injury prevention plan developed by WorkSafe and ACC.
HSNO	Hazardous Substances and New Organisms Act 1996
HSR	A health and safety representative - these are people chosen by members of their work group to represent them on health and safety matters. HSRs who have attended and passed specified training course also have additional powers under HSWA.
HSWA	Health and Safety at Work Act 2015
Maritime NZ	Maritime New Zealand. Maritime NZ is designated under HSWA as the work health and safety regulator for the maritime sector.
MBIE	Ministry of Business, Innovation and Employment. MBIE is responsible for the development of workplace health and safety policy and also monitors WorkSafe on behalf of the Minister for Workplace Relations and Safety. It also provides work health and safety research and analysis.
MHF	Major Hazard Facilities are facilities that have significant inherent hazards due to the storage and use of large quantities of specified hazardous substances.
NSE	The 2015/16 National Survey of Employers, undertaken by Research New Zealand for MBIE.
PCBU	A person conducting a business or undertaking. While a PCBU may be an individual person or an organisation, in most cases the PCBU will be an organisation (eg a business entity such as a company).

TERM/ACRONYM	DEFINITION
SSR	The Safety Star Rating initiative is a joint agency injury prevention initiative being designed and tested by WorkSafe, ACC and MBIE. SSR is an educative tool that provides businesses with an opportunity to obtain independent, qualified assessments of their health and safety performance and guidance and advice to support continual improvement.
SES	The 2016 Service Excellence Survey of Health and Safety Inspectors, undertaken by Research New Zealand for WorkSafe.
SWIFT	WorkSafe's System for Work-related Injury Forecasting and Targeting. It combines data on work- related fatalities notified to WorkSafe and claims data from ACC on compensated fatalities and compensated injury.
Three-year average	For fatality information three-year averages (using the year ahead and the year behind) are used to moderate the volatility caused by low numbers.
TIR	The Targeted Independent Review of WorkSafe
Worker engagement	The PCBU involving its workers and any health and safety representatives in a health and safety matter so that they can contribute to decision-making, have a say, and be listened to, and be updated on decisions.
Worker participation	Workers contributing to the improvement of health and safety in a workplace, including by raising health and safety concerns and suggestions, making decisions that affect work health and safety and contributing to the business's decision-making on matters that relate to health and safety.
Worker participation practices	Opportunities for workers to contribute to health and safety that are provided by the PCBU.
WRH	Work-related health, sometimes also known as occupational health.

DISCLAIMER

WorkSafe New Zealand has made every effort to ensure the information contained in this publication is reliable, but makes no guarantee of its completeness. WorkSafe may change the contents of this publication at any time without notice.

ISSN: 2382-0608 (print) ISSN: 2382-0616 (online)

Published: November 2016

PO Box 165, Wellington 6140, New Zealand



Except for the logos of WorkSafe, LinkedIn, Facebook and YouTube this copyright work is licensed under a Creative Commons Attribution-Non-commercial 3.0 NZ licence.

To view a copy of this licence, visit https://creativecommons.org/licenses/by-nc/3.0/nz/

In essence, you are free to copy, communicate and adapt the work for non-commercial purposes, as long as you attribute the work to WorkSafe and abide by the other licence terms.

WorkSafe New Zealand

Level 6 86 Customhouse Quay PO Box 165 Wellington 6140

ISSN: 2382-0608 (print) ISSN: 2382-0616 (online)



New Zealand Government